1	STATE OF VERMONT		
2	PUBLIC UTILITY COMMISSION		
3	CACE NUMBER 17 2550 TMV		
4	CASE NUMBER 17-3550-INV		
5	INVESTIGATION PURSUANT TO 30 V.S.A. SECTIONS 30 AND 209 REGARDING THE ALLEGED FAILURE OF		
6	VERMONT GAS SYSTEMS, INC. TO COMPLY WITH THE		
7	CERTIFICATE OF PUBLIC GOOD IN DOCKET 7970 BY BURYING THE PIPELINE AT LESS THAN REQUIRED DEPT		
8	IN NEW HAVEN, VERMONT		
9			
10	September 3, 2020 9:30 a.m.		
11			
12	112 State Street Montpelier, Vermont		
13			
14			
15	Day III of an Evidentiary Hearing held before the Vermont Public Utility Commission via GoToMeeting video		
16	conference on September 3, 2020, beginning at 9:30 a.m.		
17			
18	<u>PRESENT</u>		
19	Hearing Officer: Michael E. Tousley, Staff Attorney		
20	Staff: John Cotter, Deputy General Counsel		
21	Ann Bishop, Operations Director		
22			
23	CAPITOL COURT REPORTERS, INC. P.O. BOX 329		
24	BURLINGTON, VERMONT 05402-0329 (802/800)863-6067		
25	Email: info@capitolcourtreporters.com		

1	<u>APPEARANCES</u>
2	ERIC GUZMAN, ESQUIRE; JIM PORTER, ESQUIRE Appearing for the VT Department of Public Service
3	112 State Street, 3rd Floor Montpelier, VT 05620-2601
4	
5	RANDY MILLER, ESQUIRE Appearing for the VT Department of Public Service
6	112 State Street, 3rd Floor Montpelier, VT 05620-2601
7	
8	LAW OFFICE OF JAMES A. DUMONT, ESQ. Appearing for Intervenors
9	15 Main Street, PO Box 229 Bristol, VT 05443
10	BY: JAMES A. DUMONT, ESQUIRE
11	
12	SHEEHEY, FURLONG & BEHM, PC Appearing for Vermont Gas Systems, Inc.
13	30 Main Street, 6th Floor Burlington, VT 05402-0066
14 15	BY: OWEN J. McCLAIN, ESQUIRE; DEBRA BOUFFARD, ESQUIRE
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

1	<u>INDEX</u>	
2	Witness	<u>Page</u>
3	John St. Hilaire Direct Examination by Attorney McClain	15
4	Cross-Examination by Attorney Dumont Jeffrey Nelson	53
5	Direct Examination by Attorney McClain Cross-Examination by Attorney Dumont	70 71
6	Christopher LeForce Direct Examination by Attorney McClain	79
7	Cross-Examination by Attorney Dumont John Godfrey	82
8	Direct Examination by Attorney McClain Cross-Examination by Attorney Dumont Redirect Examination by Attorney McClain	89 90 107
10		
11		
12		
13		
14		
15		
16	<u>Exhibit</u> <u>Ad</u>	<u>lmitted</u>
17	Intervenors Cross 33 Intervenors Cross 33A	68 64
18	Affidavit of Christopher LeForce	81
19		
20		
21		
22		
23		
24		
25		

1 HEARING OFFICER TOUSLEY: Okay, good morning. 2 Looks like we're all here now for the third day of the evidentiary hearing in Case Number 17-3550-INV, which 3 is an investigation, pursuant to 30 V.S.A. Sections 30 4 and 209, regarding the alleged failure of Vermont Gas 5 6 Systems, Incorporated, to comply with the certificate of public good in Docket 7970 by burying the pipeline 7 at less than the required depth in New Haven, Vermont. 8 9 I see that John's just stepped out. John Cotter 10 is serving today, or at least through the morning, as the Commission staff's GoToMeeting platform manager. 11 John, if you could hop back on for a second and give 12 13 everybody your phone number so they can reach you should they drop out, I'd appreciate that. 14 MR. COTTER: Sure, and I'll still be here, 15 even though my camera's off. I'll turn my camera off 16 17 and create a little bit more real estate and reduce any 18 potential distractions. 19 HEARING OFFICER TOUSLEY: Thanks, John. 20 John will be with us for the morning, and I think Ann 21 may be coming back this afternoon. 22 MR. COTTER: Yeah. Ann, actually, just so 23 everybody is clear, Ann is actually expected back sometime during the morning. So, assuming she makes it 24 25 back, you'll just see Ann Bishop's name and initials

- 1 will appear, and mine, shortly thereafter, will
- 2 disappear, so --
- 3 HEARING OFFICER TOUSLEY: Thanks, John.
- 4 MR. COTTER: Yeah.
- 5 HEARING OFFICER TOUSLEY: This morning -- and
- 6 I guess, Sunnie, we are on the record. Thank you.
- 7 This morning we're going to resume questioning, our
- 8 cross-examination of witnesses, and we're up, and as we
- 9 discussed -- well, before we get going, are there any,
- 10 do we have any scheduling issues or changes that we
- 11 want to make before we get started?
- 12 ATTORNEY DUMONT: Yes.
- 13 HEARING OFFICER TOUSLEY: Please.
- 14 ATTORNEY DUMONT: I read over both my notes,
- 15 conferred with clients, and decided last evening that I
- 16 have no questions for Mr. St. Hilaire. After I reached
- 17 that decision last night, I emailed all the attorneys
- 18 to inform them of that.
- 19 HEARING OFFICER TOUSLEY: Okay. But you
- 20 still want Mr. Nelson and Mr. LeForce?
- 21 ATTORNEY DUMONT: Yes, although it will be
- brief for Mr. Nelson and also fairly brief for Mr.
- 23 LeForce.
- 24 HEARING OFFICER TOUSLEY: I have questions
- 25 for Mr. St. Hilaire.

- 1 ATTORNEY DUMONT: Okay.
- 2 HEARING OFFICER TOUSLEY: So we will need to
- 3 bring him up first. Is he available, Mr. McClain? I
- 4 did see him there just a second ago, so I'm guessing
- 5 he's available.
- 6 ATTORNEY McCLAIN: I'm sorry. I, I was
- 7 muted. Jim likes it when I'm muted. John is available
- 8 and, and, whenever you guys are ready, I'll just, I'll
- 9 ask him a couple of initial questions, Mr. Tousley, and
- 10 you can swear him in if that works for everybody.
- 11 HEARING OFFICER TOUSLEY: That sounds good.
- 12 And then we'll -- does Mr. Nelson know that he's going
- to be up a little bit earlier than he thought he might
- 14 be?
- 15 ATTORNEY McCLAIN: Yes, he does.
- 16 HEARING OFFICER TOUSLEY: Is Mr. Godfrey
- 17 available later in the afternoon?
- 18 ATTORNEY McCLAIN: Yes, he is.
- 19 HEARING OFFICER TOUSLEY: Okay. So I guess
- 20 what we'll attempt to do today is to work through the,
- 21 the remaining VGS witnesses. Depending upon what time
- it is that we finish with them, you know, if we're done
- 23 closer to lunchtime or pretty close to done by
- 24 lunchtime, we might be able to move into the Intervenor
- 25 witnesses. As I recall, only Mr. Liebert was

- 1 anticipated. So is Mr. Liebert available today?
- 2 ATTORNEY DUMONT: Yes. I contacted him, and
- 3 he is available in the afternoon.
- 4 HEARING OFFICER TOUSLEY: Okay. Mr. McClain,
- 5 did you have something?
- 6 ATTORNEY McCLAIN: Yeah. I went through a
- 7 similar process last night as Mr. Dumont has described
- 8 and have decided that I do not have any questions for
- 9 Mr. Liebert, either. So I do not need to, need any
- 10 time with him today or tomorrow.
- 11 HEARING OFFICER TOUSLEY: Okav. I don't, I
- don't have any cross-examination questions for Mr.
- 13 Liebert, either.
- 14 ATTORNEY PORTER: This is the Department, Mr.
- 15 Tousley.
- 16 HEARING OFFICER TOUSLEY: You do?
- 17 ATTORNEY PORTER: We do not.
- 18 HEARING OFFICER TOUSLEY: Okay. How about
- 19 ANR?
- 20 ATTORNEY MILLER: The Agency has no questions
- 21 for Mr. Liebert.
- HEARING OFFICER TOUSLEY: Okay. So let's
- just, let me just confirm that the remaining live
- 24 witnesses will be Mr. St. Hilaire this morning, and I
- 25 will cross-examine him. The other parties have no

- 1 cross-examination for him; is that correct?
- 2 Department?
- 3 ATTORNEY PORTER: That's correct.
- 4 HEARING OFFICER TOUSLEY: I see Jim shaking
- 5 his head.
- 6 ATTORNEY PORTER: Yes.
- 7 HEARING OFFICER TOUSLEY: Thank you. And
- 8 ANR?
- 9 ATTORNEY MILLER: That's correct.
- 10 HEARING OFFICER TOUSLEY: Okay. And, and so
- 11 we'll have Mr. St. Hilaire. Then we'll have Mr.
- 12 Nelson and Mr. LeForce.
- 13 ATTORNEY DUMONT: Excuse me, Mr. Tousley. I
- 14 do have a question.
- 15 HEARING OFFICER TOUSLEY: Sure.
- 16 ATTORNEY DUMONT: I would like to call Mr.
- 17 Liebert for a very brief surrebuttal of what Mr. Byrd
- 18 said in his testimony --
- 19 HEARING OFFICER TOUSLEY: Okay.
- 20 ATTORNEY DUMONT: -- that differs somewhat
- 21 from what he had in his report.
- 22 HEARING OFFICER TOUSLEY: Okay, all right.
- 23 That's fine. So that would bring -- so we'll attempt
- 24 to, to get through the VGS witnesses this morning into
- 25 the early afternoon, and then we'll pick up Mr. Liebert

- 1 for surrebuttal cross or surrebuttal examination maybe
- 2 this afternoon if, if he's available then and we have
- 3 the time. Do the parties concur with that plan for
- 4 going forward? Department?
- 5 ATTORNEY PORTER: Yes, sir.
- 6 HEARING OFFICER TOUSLEY: ANR?
- 7 ATTORNEY MILLER: Yes.
- 8 HEARING OFFICER TOUSLEY: Mr. Dumont?
- 9 ATTORNEY DUMONT: Yes.
- 10 HEARING OFFICER TOUSLEY: Mr. McClain?
- 11 ATTORNEY McCLAIN: I'm sorry. I quess I
- 12 missed what, the -- we're surrebuttal with Mr. Liebert?
- 13 HEARING OFFICER TOUSLEY: That's what he's
- 14 requested, yes. Do you have an objection?
- 15 ATTORNEY McCLAIN: I guess I don't understand
- 16 the basis for the request. I thought we had all
- 17 prefiled our testimony and, you know, the witnesses
- 18 would be available for cross-examination. It seems
- 19 like an awfully untimely request at this point in time.
- 20 What, what is -- yeah, I guess I would object to that
- 21 with the absence of any rationale for why we would
- 22 allow witnesses to present new testimony at this stage
- 23 of the proceeding.
- 24 HEARING OFFICER TOUSLEY: Well, it was my
- 25 understanding from Mr. Dumont that there was new

- 1 testimony that had arisen from Mr. Byrd during his
- 2 cross-examination that he wanted to address that he was
- 3 unable to address because it hasn't arisen before in
- 4 the written prefiled surrebuttal testimony. Is that
- 5 correct, Mr. Dumont?
- 6 ATTORNEY DUMONT: Yes.
- 7 HEARING OFFICER TOUSLEY: So that would be
- 8 the rationale.
- 9 ATTORNEY McCLAIN: And what, what was the new
- 10 evidence that you elicited on cross-examination? I
- 11 mean, the witness, if you want to cross-examine a
- 12 witness, that's the risk you run, as I understand it,
- about, about how they answer, and that was, that was
- 14 Mr. Dumont's choice, and I guess, I, I'm not clear what
- 15 new evidence exists and whether or not -- I have no way
- 16 to assess whether it would justify additional evidence.
- 17 I don't know what --
- 18 HEARING OFFICER TOUSLEY: Okay. Mr. Dumont.
- 19 ATTORNEY DUMONT: Mr. Byrd went into great
- 20 detail. I believe it was yesterday, although the days
- 21 have sort of merged into one day in my mind. At some
- 22 point -- I think it was yesterday -- he explained in
- detail his experience as pipeline engineer and how he
- had never encountered a situation where a corrosion
- 25 engineer wasn't licensed, and he explained, he went

- 1 into that. We spent a lot of time on that. It went
- 2 well beyond his report, and that's what I would like
- 3 Mr. Liebert to address.
- 4 HEARING OFFICER TOUSLEY: Okay. Is Mr.
- 5 Liebert qualified to respond to that question?
- 6 ATTORNEY DUMONT: Yes, I believe he is, not
- 7 as a pipeline engineer, but, for example, what he will
- 8 say is that, if you look at the ARK Engineering report,
- 9 some of what's in their reports were the, the Issued
- 10 for Construction plans, excuse me, is pure electrical
- 11 engineering, and, even if Mr. Byrd has a point about
- 12 corrosion engineering may be separate in some way, much
- of the IFC plan is pure standard electric engineering
- and requires an electric engineer to sign off on, such
- 15 as lightning protection and grounding, things like
- 16 that.
- 17 HEARING OFFICER TOUSLEY: And what does he
- 18 base that -- well, we can ask him those questions, but
- my understanding is that he's a civil engineer who is
- 20 speaking to the requirement in Vermont, based on his
- 21 experience, for signatures on documents that were
- 22 engineering, professional engineer signatures on
- documents that were prepared for construction based on
- 24 his experience as a civil engineer. Is there, is there
- 25 something in his resume that we can point to that would

- 1 lead to the conclusion that he has some expertise in
- 2 the licensing of corrosion engineers in Vermont?
- 3 ATTORNEY DUMONT: Yes. He's actually a
- 4 mechanical engineer, not a civil engineer, and in what
- 5 he does, part of his job is he'll run into something
- and say, okay, this is beyond my competence as a
- 7 mechanical engineer. This has to be addressed by an
- 8 electrical engineer. That's part of what he does as an
- 9 engineer.
- 10 ATTORNEY McCLAIN: If I could, my
- 11 understanding of the history of the record on this is
- 12 that Mr. Liebert raised this issue a very long time ago
- in his reports, and that is why Mr. Byrd assessed the
- 14 PE stamp issue, because the PUC order that he should.
- 15 The specific ARK Engineering and other, other drawings
- that Mr. Liebert testified, he to testified to that
- 17 after Mr. Byrd had already issued his report, and he
- 18 testified on, on, in his prefiled testimony that those
- other plans should have been stamped by an electrical
- 20 engineer.
- 21 He has already testified about that. That issue
- 22 has been testified about, and you have had an
- opportunity to question Mr. Byrd's perspective on it,
- and there's, and I just don't see any, a new issue.
- 25 We're, we're -- it sounds, it looks to me like the same

- 1 issue that Mr. Liebert raised months and months ago
- 2 and, also, responded to the report in his prefiled
- 3 testimony. He had plenty of time to respond to Mr.
- 4 Byrd's perspective on that.
- 5 ATTORNEY DUMONT: Well, this is an
- 6 interesting process we have where we have prefiled
- 7 testimony and then cross-examination. It's standard
- 8 trial practice to call a rebuttal witness to respond to
- 9 answers that have been elicited on cross-examination.
- 10 That's part of what a rebuttal witness does, and, if
- 11 this were not with prefiled testimony, we'd be in
- 12 essentially the same situation we would at a pretrial
- deposition. Yes, we know what the expert we've deposed
- is going to say. When they say something on cross, we,
- that wasn't in the deposition, we can recall our expert
- 16 to respond to what they said on cross that wasn't in
- 17 their deposition.
- 18 HEARING OFFICER TOUSLEY: As I understand it,
- 19 well, I haven't looked at the report in its total, Mr.
- 20 Byrd's report, in its totality recently. I've just
- 21 looked at bits. I don't recall a specific element. I
- 22 think what I'd like to do is reserve ruling on this and
- 23 provide the parties an opportunity to, to locate the
- 24 prior testimony of Mr. Liebert that might or might not
- 25 be germane to the issues addressed by Mr. Byrd's, in

- 1 particular, the fact that what ARK Engineering does is
- 2 corrosion engineering, as opposed to electrical
- 3 engineering, per se.
- I do recall Mr. Byrd testifying to that extent.
- 5 If that is not something that he previously addressed
- in his report or in his other testimony, that, that
- 7 then I will -- that's something that we'll talk about,
- 8 and I'll make that ruling once we finish with the, the
- 9 VGS witnesses.
- 10 ATTORNEY DUMONT: If I might just to finish
- 11 the thought while we're on it, it was only yesterday in
- deposing, I'm sorry, in cross-examining Mr. Byrd that
- 13 he clarified his report. I had read his report as
- 14 saying that, in the final analysis, he didn't know of a
- 15 reason why ARK Engineering had not submitted signed and
- 16 sealed plans, and in cross-examination yesterday he
- said, Oh, I can see why that paragraph was perhaps
- 18 confusing or misleading, because it was right after his
- 19 discussion of ARK Engineering and corrosion
- 20 engineering.
- 21 And I had understood and Mr. Byrd had, Mr. Liebert
- 22 had understood that, essentially, Mr. Byrd was agreeing
- 23 that, in the final analysis, maybe it was just that the
- 24 ARK Engineering electronic signing and sealing hadn't
- 25 happened, because he knew of no reason why it shouldn't

- 1 have happened, and we learned only on cross-examination
- 2 that that paragraph was not intended to apply to ARK
- 3 Engineering.
- 4 HEARING OFFICER TOUSLEY: Okay. I think I,
- 5 what I'd like to do is provide Mr. McClain and the
- 6 other parties an opportunity to do their own digging
- 7 into Mr. Byrd's testimony, as well as his report, to
- 8 assess whether there is something that needs to be
- 9 rebutted that, and if, and we'll address that after we
- 10 move through the VGS witnesses.
- 11 ATTORNEY DUMONT: Thank you.
- 12 HEARING OFFICER TOUSLEY: But, right now, I
- 13 see Mr. St. Hilaire standing by. Thank you, Mr. St.
- 14 Hilaire. I'm going to go ahead and swear you in.
- JOHN ST. HILAIRE,
- 16 duly sworn to tell the truth, testifies as follows:
- 17 HEARING OFFICER TOUSLEY: Okay. If, if you
- 18 could introduce your witness, Mr. McClain.
- 19 <u>DIRECT EXAMINATION BY ATTORNEY McCLAIN</u>
- 20 Q. Good morning, Mr. St. Hilaire. Can you please
- 21 state your full name for the record?
- 22 A. John St. Hilaire.
- 23 Q. Thank you. And would you please state your
- 24 occupation and title at Vermont Gas?
- 25 A. I am Vice President of Operations at Vermont Gas.

```
ATTORNEY McCLAIN: Thank you. With that, Mr.
 2
      Tousley, I believe that Mr. St. Hilaire's prefiled
 3
      testimony and rebuttal testimony and exhibits have,
 4
      have all been stipulated to, with the exception of Mr.
 5
      Dumont's motion which the Commission has ruled on, and
 6
      so I'd move Mr. St. Hilaire's testimony and all of the
 7
      exhibits into evidence, to the extent that's necessary,
      but, and, and, otherwise, I think he's available for
 8
 9
      cross-examination, unless you'd like me to do any more
10
      background with him before we get going.
                HEARING OFFICER TOUSLEY: Okay.
11
                                                 Is there any
      objection to moving that evidence, moving that material
12
13
      into evidence? Department?
14
                ATTORNEY PORTER: No objection.
15
                HEARING OFFICER TOUSLEY: ANR?
16
                ATTORNEY MILLER: No objection.
17
                HEARING OFFICER TOUSLEY: Mr. Dumont?
18
                ATTORNEY DUMONT: The same objections as
      before, which you had ruled on.
19
20
                HEARING OFFICER TOUSLEY: Okay, all right.
21
      Well, then, I think I am ready to ask questions.
22
      have to admit I didn't prepare myself to be a
      presenter, so I don't have the particular documents
23
24
      that I'm going to be referencing, but I will be reading
```

1

25

from them. In particular, I'm going to be looking at

- 1 both sets of Mr. St. Hilaire's prefiled testimony. Do
- you have those available, Mr. St. Hilaire? If not,
- 3 I'll go through the steps to bring them up.
- 4 MR. ST. HILAIRE: I can probably find them.
- 5 You're talking about my prefiled testimony?
- 6 HEARING OFFICER TOUSLEY: Yes. There were
- 7 two sets of prefiled testimony. One was from --
- 8 ATTORNEY McCLAIN: If it helps, if it helps
- 9 anybody, I have his testimony and, if I was made a
- 10 presenter, could call up things as, as requested if, if
- it helps, but I'll defer to you.
- 12 HEARING OFFICER TOUSLEY: Why don't you go
- ahead and do that, Mr. McClain? That might be helpful.
- 14 So it's the prefiled testimony of July 10th and the
- prefiled rebuttal testimony of July 31st 2020.
- 16 ATTORNEY McCLAIN: Okay. Give me one second.
- 17 HEARING OFFICER TOUSLEY: And thank you for
- doing that. John, have you made Mr. McClain a
- 19 presenter?
- 20 ATTORNEY McCLAIN: I think that I have a
- 21 screen in front of me, Mr. Tousley, that I just need to
- 22 figure out which screen to choose, and then we'll be
- 23 good to go.
- 24 HEARING OFFICER TOUSLEY: Okay, thank you.
- 25 Great. If you could move to Page 4, Line 14.

- 1 ATTORNEY McCLAIN: Does that look right? I
- 2 can zoom out if you want.
- 3 HEARING OFFICER TOUSLEY: Yeah, why don't you
- 4 try to zoom it out a little bit? And let me just
- 5 repeat for the record that I, I note Mr. Dumont's
- 6 objections to Mr. St. Hilaire's testimony. I have
- 7 already ruled on them, as he noted, and then his
- 8 testimony and exhibits have been admitted into
- 9 evidence.
- 10 That's a little bit hard to read. I don't have --
- 11 it's not an extensive, and I'll just -- in Line 4 of
- this testimony, you state, "With the exceptions that
- have been addressed in other Commission proceedings,
- 14 the ANGP meets or exceeds applicable pipeline safety
- and integrity standards and complies with regulations
- 16 and conditions mandated by the Commission's final order
- and CPG in Docket 7970", and this, this appears to
- 18 conflict with testimony you had on Page 7 at Line 7, so
- if we could move forward to there --
- 20 ATTORNEY McCLAIN: John, are you, or, Mr. St.
- 21 Hilaire, are you ready for me to move to Page 7, Line
- 22 7, or do you want to --
- MR. ST. HILAIRE: Can you, would you just --
- 24 I actually have to zoom in on my side. Would you
- 25 scroll down just a couple lines? Go back. I just want

- 1 to finish reading the paragraph on that one. Stop.
- 2 Can you go to the bottom of that paragraph?
- 3 ATTORNEY McCLAIN: That's the end of that
- 4 page.
- 5 MR. ST. HILAIRE: All right. Can you --
- 6 HEARING OFFICER TOUSLEY: Yeah, I was talking
- 7 about Line 14, so --
- 8 MR. ST. HILAIRE: Okay.
- 9 HEARING OFFICER TOUSLEY: So that is the
- 10 relevant language.
- MR. ST. HILAIRE: Okay. I'm ready to move to
- 12 the next section.
- 13 HEARING OFFICER TOUSLEY: So this is Page 7,
- 14 Line 7.
- 15 ATTORNEY McCLAIN: Page 7, Line 7. This is
- Page 7, if you could see, and then Line 7 is here. Is
- 17 that visible to everybody?
- 18 HEARING OFFICER TOUSLEY: If you could make
- 19 it bigger, can you see it Mr. St. Hilaire?
- MR. ST. HILAIRE: Yes, thank you.
- 21 HEARING OFFICER TOUSLEY: Okay, great. With
- that, on Page 7, Line 7, you state, "The ANGP was
- appropriately buried at required depths throughout the
- 41-mile pipeline, except for a span of approximately
- 25 0.5 miles in the Clay Plains Swamp, where our general

```
1 contractor encountered challenging construction
```

- 2 conditions and was unable to achieve the 4 foot of
- 3 cover contemplated by the CPG and the final order for
- 4 purposes of VELCO right-of-way load requirements".
- 5 Is that what it says?
- 6 MR. ST. HILAIRE: That's correct. That's
- 7 correct.
- 8 HEARING OFFICER TOUSLEY: So, so is it your
- 9 position that the sink-in-the-swamp burial technique
- 10 used in the Clay Plains Swamp is a deviation from the
- 11 CPG and final order and a violation, like the other
- violations investigated in the other cases?
- MR. ST. HILAIRE: No. The sink-in-swamp
- 14 method is, is another form of open trenching. I think
- what I'm referring to is the, is the depth, which is
- 16 the foundation of the nonsubstantial change, not, not
- 17 referencing the specific sink-in-swamp method.
- 18 HEARING OFFICER TOUSLEY: Okay. So is it
- 19 your opinion then that that change from a four-foot
- 20 burial depth to a three-foot-or-less burial depth in
- 21 the, in the Clay Plains Swamp is not a substantial
- 22 change?
- 23 MR. ST. HILAIRE: In my, in my view, I don't
- view that as a material change in the safety on the
- 25 pipeline. And can I have a moment to just go through

- 1 my rationale on that?
- 2 HEARING OFFICER TOUSLEY: Please.
- 3 MR. ST. HILAIRE: Okay. You know, this is, I
- 4 think there's no question that that area was a
- 5 difficult construction corridor, but, when I look at
- 6 the safety of that pipeline, it is on the edge of the
- 7 VELCO corridor. I think it's about 10 feet within the
- 8 VELCO corridor. If that pipe was constructed just 15
- 9 feet to the west, it would have been outside the VELCO
- 10 corridor. It would have been subject to 3 feet of
- 11 depth of cover, and, all else being equal, with the
- same results, it would have met the 3-foot depth of
- 13 cover, and we wouldn't be here.
- So, when I look at the safety requirements, I kind
- 15 of evaluate what's, what's materially different between
- 16 those two, and there's two main factors. One is the
- third-party damage, which is really the safety factor
- 18 of depth of cover. The swamp in that area is remote.
- 19 There's no real access to it. With the swamp
- vegetation, there's really no travel across it, and
- 21 it's protected by a utility right-of-way. So in both
- 22 situations I, I think the, the pipeline is safe.
- 23 Actually, with the additional markers that we've placed
- 24 out there in the VELCO corridor, it actually has a
- 25 better factor of safety where it is today.

```
1 And then, secondly, I look at the, the loading,
```

- 2 which was the impetus to the 4 foot of cover in VELCO.
- 3 There, we've done some engineering standards. We've
- 4 installed the pipeline at the edge of the right-of-way.
- 5 The right-of-way, I think, is 150 feet it's open
- 6 right-of-way. VELCO does have additional acreage on
- 7 the other side of the power lines. So, if they want to
- 8 expand, it will be well away from this pipeline.
- 9 So, when I look at the, the safety factors of the
- 10 potential travel by VELCO or vehicles and third-party
- 11 damage, I, I just believe that the safety of the
- 12 pipeline is not materially changed by the difference of
- four feet and three feet and think it would be a
- 14 nonsubstantial impact to safety.
- 15 HEARING OFFICER TOUSLEY: So you believe that
- 16 -- so, so why did you propose four foot in the first
- 17 place?
- 18 MR. ST. HILAIRE: My understanding is that,
- 19 at the time, there was, someone had mentioned in a
- 20 previous day that the, that discussions with VELCO went
- 21 back and forth early on in the process, and one of the
- 22 concerns with VELCO was being able to bring their
- vehicles out, and the loading standard was what the
- 24 commitment was that we wanted to meet in there to make
- 25 VELCO comfortable, and, to meet that, we committed to

- 1 four feet.
- 2 HEARING OFFICER TOUSLEY: So, so there is a
- 3 distinction between three feet and four feet inasmuch
- 4 as the four foot is the, allows for more weight on top
- 5 of the pipeline; is that not correct?
- 6 MR. ST. HILAIRE: Well, actually, that was
- 7 the, that was the loading standard calculations that we
- 8 were running, and, if you look at the Ashmont report,
- 9 which was done for a totally different reason, it
- 10 actually shows that the loading or the weight
- 11 requirements on the pipe is relatively, it's pretty
- 12 minor between three, four and five feet.
- And that's why we actually had reached out to, I
- 14 reached out to them back in 2017, just inquiring. At
- 15 the time, I didn't know, but wanted to understand what
- happens below three feet, and they confirmed that, even
- 17 at three feet, the loading standard is met as far down
- 18 as two feet. So the concern that VELCO had as far as
- meeting that loading standard is the same, basically
- 20 the same at three and four feet.
- 21 HEARING OFFICER TOUSLEY: Okay. So, based on
- 22 this, it was your conclusion that there was no change
- in public safety under criterion, 248 criterion (b) (5),
- there was no potential for a change in safety.
- 25 Therefore, it was a nonsubstantial change. Is that how

- 1 the logic went?
- 2 MR. ST. HILAIRE: Yes, that's correct.
- 3 HEARING OFFICER TOUSLEY: Okay. So, so why
- 4 did you apply for a nonsubstantial change determination
- 5 in June of, of 2017?
- 6 MR. ST. HILAIRE: And that is because the
- 7 requirement of four feet, I think it is, the four feet
- 8 requirement was in the CPG. That was the expectation
- 9 of constructing this pipeline of VELCO, and we and my
- 10 team were, we knew that goal, we planned for it, and it
- 11 wasn't until we actually got into construction before
- 12 we realized that we may not get there. And I think the
- Bubolz testimony on Page 83 confirms that or supports
- 14 that.
- So, even with the evaluation of the safety aspect
- 16 isn't materially changed, the underlying question is
- 17 the four feet that's in the CPG. So there was -- and,
- if you want me to go through some of the timeline, we
- 19 finally, we finally understood that the, the depth of
- 20 cover in the Clay Plains could not be remediated in
- 21 November or December of 2016, and, at that point, we
- 22 started evaluating next steps, and, because of the four
- feet, we, again, talking with internal counsel, talking
- 24 with the regulatory folks, we decided that we would
- 25 file a nonsubstantial change for that reason.

```
1 HEARING OFFICER TOUSLEY: Because that's what
```

- 2 you promised in, or what VGS promised in the final
- 3 order and CPG was four feet, and you wanted to deal
- 4 with that change, though it was not --
- 5 MR. ST. HILAIRE: Correct.
- 6 HEARING OFFICER TOUSLEY: -- from your
- 7 perspective, a nonsubstantial change; is that correct?
- 8 MR. ST. HILAIRE: Well, I, well, it was not a
- 9 nonsubstantial change around safety, but, as far as it
- 10 was a, it was an expectation of our CPG, and we needed
- 11 to address that.
- 12 ATTORNEY McCLAIN: Sorry to -- if I may, I
- think you guys are both talking in double negatives on
- it's not a nonsubstantial. If you guys know, if it's
- 15 clear that you guys mean what you're saying --
- 16 HEARING OFFICER TOUSLEY: Let me do this, Mr.
- 17 McClain. So I want to make sure I understand your
- 18 testimony too. So it's your testimony that the change
- 19 from four foot to something less than four foot in the
- 20 Clay Plains does not amount to a substantial change?
- 21 MR. ST. HILAIRE: That's correct.
- HEARING OFFICER TOUSLEY: Okay. And that's
- 23 because, from your perspective, the, the loading
- 24 concern that VELCO had that it articulated in its, in
- 25 its MOU with, with VGS for weight bearing was it made

- 1 no difference whether it was at three feet or four
- 2 feet?
- 3 MR. ST. HILAIRE: That's correct.
- 4 HEARING OFFICER TOUSLEY: Okay. So there was
- 5 no substantial change. Okay. But, but, nonetheless,
- 6 were you aware of -- you know, I'm, I'm thinking about
- 7 Mr. Shelton's testimony and the interest of the
- 8 Intervenors and the public awareness that was
- 9 associated with that. Did that play a role in the
- determination to file a nonsubstantial change
- 11 determination?
- 12 Somebody learned about it. Somebody learned about
- the difference, and, you know, nonsubstantial changes
- 14 are not, there's not, it's not a regulatory requirement
- 15 to ask for a nonsubstantial change determination. It's
- 16 something that VGS did five times before this, because
- it wanted to make sure that it was okay so that, when a
- 18 change happened, they weren't challenged for it.
- MR. ST. HILAIRE: Yeah. And, again, sorry.
- 20 HEARING OFFICER TOUSLEY: Go ahead.
- 21 MR. ST. HILAIRE: Sorry to interrupt. Let me
- 22 back -- if you don't mind, I just want to back up,
- 23 because, again, I just want reiterate that the
- 24 expectation of four feet was, that was our expectation.
- 25 That was -- we expected to, to meet that four-foot

- depth as we planned and prepared to go into the swamp.
- 2 Again, it, it wasn't until we got in, the team got in
- 3 there and encountered the, the wet, swampy conditions
- 4 where we first realized this might not happen, we may
- 5 not get there.
- I, I became aware of it on September 19th, and on
- 7 September 20th Michels actually said they had completed
- 8 the work. The, we actually, at that time, we didn't
- 9 know if they did or didn't. The process is for Michels
- 10 to complete the work, to return final grading, and then
- 11 have survey do the final measurement. Due to the wet
- 12 conditions, CHA, their survey crew couldn't get out
- there until the beginning of November.
- So they provided us with the data in mid-November
- with a list of areas that had depth concerns or depth
- 16 readings that were less than expected. We provided
- 17 that to Michels and told them to remediate all of them.
- 18 At that time, I notified VELCO that we had these
- 19 locations in the swamp. I let the DPS engineer know
- 20 that we had them out there. Michels worked diligently
- 21 to resolve them.
- The week of, I think it's December 16th, Michels
- 23 notified me that they fixed all of them but the ones in
- 24 the Clay Plains Swamp, and, at that time, we, we were,
- 25 we, at that point, we knew that that wasn't going to be

- fixed during normal recontouring, and so on -- you
- 2 know, we talked internally about it, you know, that
- 3 additional work in there could be more environmentally
- 4 destructive if we go back in there. The vegetation
- 5 started coming back. We were talking about the
- 6 loading.
- 7 We actually updated the DPS in late December,
- 8 early January, just to keep them informed, and they
- 9 wanted, and then they mentioned that they wanted to
- 10 keep updated. We continued our conversations with
- 11 VELCO to make sure, one, to confirm that the
- 12 understanding that, that their concern on loading was
- consistent, that they, they were comfortable with it.
- 14 We worked with VELCO from January until April 25th when
- they actually sent us a signed letter saying that they
- agreed with that conclusion, and I think that was the
- 17 document that, or email from Eileen Simollardes to the
- 18 Department that we sent.
- 19 Again, the Department wanted to be apprised of
- 20 what we were doing, and we wanted to share our view of
- 21 proposing a nonsubstantial change for this area, and
- then we ended up filing the nonsubstantial change.
- 23 So it really was, one, making sure that we, could
- 24 we fix it in the means that were available at the time,
- 25 and, two, making sure that VELCO was comfortable with

- 1 the, the analysis of the loading standard, and, once we
- 2 had the, VELCO had confirmed that, that's when we
- 3 decided to file the nonsubstantial change.
- 4 HEARING OFFICER TOUSLEY: Okay. I want to
- 5 make sure I understand what happened in the swamp in
- 6 September.
- 7 MR. ST. HILAIRE: Sure.
- 8 HEARING OFFICER TOUSLEY: I mean, I've seen
- 9 the, the emails or the communication, the
- 10 correspondence back and forth between VGS and VELCO in
- 11 September. So in September Mr. Bubolz, the Michels
- 12 crew, made you aware that there was a problem in the
- 13 swamp; is that correct?
- 14 MR. ST. HILAIRE: My construction manager
- notified me on Monday, December 19th. The Michels crew
- 16 and my team were in daily communications. They were in
- doing work on the Thursday. They did a lot of work on
- 18 the Friday. Saturday, they did a little bit of work,
- but Friday's the day that the excavator slid off the
- 20 mats and they had to pull that out. On Monday they
- 21 were doing work, and they ran into what Mr. Bubolz
- 22 called the "tough area", and, at that point, my
- 23 construction manager had called me and said that
- 24 Michels is having a tough time and we may not get four
- 25 feet. So Monday --

```
1
                HEARING OFFICER TOUSLEY: Who was your
 2
      construction manager?
 3
                MR. ST. HILAIRE: Mike Regan.
                HEARING OFFICER TOUSLEY: Okay, okay. So
 4
 5
      and, at that time, so that was sometime around the 20th
 6
      of September?
 7
                MR. ST. HILAIRE:
                                  It was the 19th.
                HEARING OFFICER TOUSLEY: The 19th?
 8
                                                     Okay.
 9
      So all that happened on the 19th, and then there was a
10
      dialogue between you and VELCO about what VELCO could
11
      live with in the swamp; is that correct?
12
                MR. ST. HILAIRE:
                                  So, at that point, I knew
13
      that we had a commitment of four feet, and that was
      based on a loading standard. So the loading standard
14
      sets the safety bar. So I reached out to VELCO to
15
16
      understand, well, what happens next? We may or may not
17
      get there. We have to start making decisions. And the
      first thing I wanted to know was how to evaluate the
18
19
      safety of that pipe and the expectations from VELCO.
20
           So I reached out to VELCO, and, and I shared the
21
      analysis that we had and said, I, I want to understand
22
      your comfort level around loading and safety of this
      pipeline if we don't get the four feet. I just need
23
24
      information, because I don't know what's going to
25
      happen next.
```

```
1
           I think I sent that to Peter -- it's, I think it
 2
      was the 19th. Michels worked on Tuesday, the 20th. On
 3
      Wednesday, the 21st there was an email from, from Peter
      Lind with VELCO to myself. It's early in the morning,
 4
 5
      and Peter said, yeah, we agree with the analysis.
 6
      can live at less than that.
 7
           When I called my, my team, Mike Regan, that
      morning, and said, "How we doing?", he said, "We're
 8
 9
      done", and Michels actually had finished it, the work,
10
      on Tuesday night, and that's confirmed with the Michels
11
      time sheet by the superintendent, and it says, I think
12
      it says 885 feet complete Clay Plains. So they
13
      actually completed it the day before. So that was at
14
      the point where they said they were able to achieve it.
      We didn't -- we weren't sure, and we were waiting for
15
16
      survey to give us the final determination, which is
17
      when the, when they finally got in there, which was
      early November, and gave us the results in
18
```

HEARING OFFICER TOUSLEY: Okay. So, so

Michels never really asked for permission to do the

sink-in-the-swamp adjustment; they just did it, and

then, after they did it the next day, VELCO said, yeah,

we can live with that? Is that correct?

19

mid-November.

MR. ST. HILAIRE: Well, I think the, there's,

- 1 there's two topics. I mean, one is the excavation
- 2 method.
- 3 HEARING OFFICER TOUSLEY: Yeah.
- 4 MR. ST. HILAIRE: I think the team -- you
- 5 know, it's a narrow right-of-way. It's 40 feet. And
- 6 the team, Mr. Bubolz mentioned that it's narrower than
- 7 normal. Most right-of-ways are 50 feet, and there's
- 8 times where you get temporary work space. So he was
- 9 evaluating how to proceed with that work, how to best
- 10 do it for the, you know, safety of the pipe, the
- 11 environment, the contractors, and they developed their
- 12 plan, and it was one of the Michels employees who came,
- 13 you know, who proposed using this method.
- 14 They, Mr. Bubolz, I think he jotted down a great
- 15 idea. I mean, they thought it was a good application
- here that would be successful, and they went into the
- 17 swamp to execute it. They didn't ask permission. It
- is, in my mind, a form of open trenching, and they
- 19 proceeded and expected to get four feet when they
- 20 started.
- 21 HEARING OFFICER TOUSLEY: Do you know if sink
- 22 -- I mean, I'm sure you've reviewed the final order and
- 23 CPG; is that correct?
- MR. ST. HILAIRE: Yeah.
- 25 HEARING OFFICER TOUSLEY: Have you reviewed

- 1 Mr. Heintz's testimony?
- 2 MR. ST. HILAIRE: Yes.
- 3 HEARING OFFICER TOUSLEY: Was
- 4 sink-in-the-swamp ever mentioned as a excavation
- 5 installation method? Was the Commission ever briefed
- 6 on that as a potential?
- 7 MR. ST. HILAIRE: Well, I think that it's a
- 8 nuance of, of open trenching. I mean, open trenching
- 9 is you excavate the trench, and you lower the, the pipe
- 10 into it, and, essentially, that was what they were
- 11 doing. Rather than, traditionally, you would have the
- 12 pipe on what they call skids, which are wood blocks.
- 13 You would excavate the trench, and then you would lower
- 14 the pipe into it.
- 15 Our specifications are pretty -- they gave
- 16 flexibility to the construction team, because every
- 17 lowering-in and, and cribbing is, is unique based on
- 18 the terrain. So there's not a lot of guidance as far
- as how you move the pipe from the staging area into the
- 20 trench. So here we have an open trench construction,
- 21 which is an excavator removing material, and the pipe
- 22 going in and into the trench.
- You know, the specifications for moving the pipe
- in is essentially protect the pipe and handle with
- 25 care, and here the pipe is protected with coating.

- 1 They used several pipe booms to guide it in, and it's
- 2 very similar to the open trench method.
- 3 HEARING OFFICER TOUSLEY: Right. But, you
- 4 know, I participated in the review of the 7970 final
- 5 order and reviewed all the materials and submissions
- 6 then, and many of them more recently in 7970, and the
- 7 phrase "sink-in-the-swamp", I don't think, ever arises.
- 8 You know, we have the specifications that we spent time
- 9 looking at yesterday with Mr. Byrd, the general open
- trench excavation scheme, which is broadly general,
- 11 because it, it appears that, that it, it, it was in a
- 12 circumstance where there was, where it was a highway
- 13 setting, that is, that, you know, the six to nine
- inches differentiation, and there was, the, the diagram
- pointed out pavement or, or some sort of other top
- 16 layer surface in the picture.
- 17 And, you know, this is the one where we talked
- 18 about, Is the pipe just floating in midair? Does it
- 19 get, does it get -- you know, that's what the
- 20 Commission was briefed on in, in the, in the CPG or
- 21 the, in the approval process, the, the
- 22 sink-in-the-swamp method, and, and, when we were
- 23 briefed on that, we were also briefed that, that, in
- order to ensure more than necessary safety, we're going
- 25 to bury it to four feet, because that's what VELCO

- 1 wants.
- 2 So do you think -- but what your, what your
- 3 response, though, is is that, well, this is just
- 4 another reasonable change in the open trench excavation
- 5 methodology; is that correct?
- 6 MR. ST. HILAIRE: So there's two things. One
- is, for the open trench methodology, yes, but you
- 8 referred to a trench detail that showed the pipe with
- 9 trench walls and segregation of soils, and I think it
- 10 had paving. So, and, essentially, that's a trench
- 11 cross-section, and I think, when you look at the trench
- in the swamp profile, it's very similar to that. You
- have, again, you have a trench that's excavated. You
- have a pipe that's in, that's in the trench. So I
- think that's very consistent with the, what the trench
- 16 looks like out there. It's just dug in a different
- 17 way.
- 18 But the detail itself is, if you took a trench
- detail out there and a trench detail in the field
- 20 coming into it, they're fairly similar.
- 21 HEARING OFFICER TOUSLEY: Okay. Because,
- again, my memory of the 7970 process was that there
- 23 were two ways. One was open trench excavation. The
- 24 other one was HDD --
- 25 MR. ST. HILAIRE: Correct.

```
1
                HEARING OFFICER TOUSLEY: -- horizontal
 2
      directional drilling, and that there was some
 3
      flexibility that was given to VGS to alter it's ACD
 4
      determinations in swampy settings. So I think the
 5
      Commission's expectation in a setting like the Clay
 6
      Plains Swamp was that, either the more normal, you
 7
      know, open trench excavation.
 8
           Sink-in-the-swamp was something new. That doesn't
 9
      mean that the final result might not have been as safe,
10
      but it wasn't what the Commission was informed might
      occur.
11
              So I guess where I'm going with this is that,
12
      that I have the -- when you made the determination that
13
      this was a nonsubstantial change but that you would
      still inform the Commission about it because it was
14
15
      different, was that a factor?
16
                MR. ST. HILAIRE: No, no.
                                           To me, that
17
      installation method is essentially the open cut method.
      It was the four feet that was what was behind filing
18
19
      for the nonsubstantial change.
2.0
                HEARING OFFICER TOUSLEY: Okay, okay.
21
      let me just go back to what your earlier testimony was
22
      with regard to what happened in the swamp in September.
      It's your testimony that Michels did it, and then you
23
```

were able to verify what they did later on in November

and December when you did survey studies, because you

24

1 couldn't get out there and do the survey in September?

- 2 MR. ST. HILAIRE: Right. So the normal
- 3 process is, when the pipe is put in the trench, the
- 4 survey crew comes in and takes a measurement from the
- 5 top of the pipe, and then they, they backfill, they do
- final grading, and the survey crew will come in. You
- 7 know, that might be a week or two afterwards. Could be
- 8 a couple days if it's really quick. But in this area
- 9 it was so wet they were not able to get in there until
- 10 it was the first week of November. So they had to get
- 11 back in to take their readings on the surface, and, at
- 12 that point, they turned the data around and provided it
- 13 to us within the week.
- 14 HEARING OFFICER TOUSLEY: Okay, thank you.
- 15 What happens, you know, in a dry place when, when you
- 16 don't have muck and ooze and mud and you don't use the
- sink-in-the-swamp method? When does, when does the
- 18 survey crew come to verify the depth of the pipeline
- 19 then?
- 20 MR. ST. HILAIRE: It depends on how long it
- 21 takes to do the work, but you expect it to be normally
- from a couple days to two weeks and somewhere in that
- 23 time period on normal construction. Because some of
- 24 the, some of the, the runs are, are long. So, if
- 25 you're actually putting in the pipe, it just depends on

- 1 when final grading comes in.
- 2 HEARING OFFICER TOUSLEY: Okay. So, so, in a
- 3 dry location, the, the Michels crew would dig the
- 4 trench, weld the pipe, lay the pipe, backfill, cover
- 5 the, cover the trench, and then a couple days or two
- 6 weeks later, there would be a survey crew. There's no
- 7 survey crew while the trench is still open?
- 8 MR. ST. HILAIRE: There is. So there's a
- 9 survey crew that's there, because what they do is, when
- 10 the pipe is put in the trench, they take a measurement
- 11 on the top of the pipe, and that's --
- 12 HEARING OFFICER TOUSLEY: Okay.
- 13 MR. ST. HILAIRE: -- essentially the first,
- and then, when it's backfilled and final grade, they
- 15 come back and they take a reading at that new location,
- 16 and the vertical difference is what tells you the
- depth.
- 18 HEARING OFFICER TOUSLEY: Okay. So, when you
- 19 use -- I'm sorry. You did break up again. If you
- 20 could, what you just said.
- 21 MR. ST. HILAIRE: Sorry. They have to be on
- 22 site twice, once to take the width of the pipe in the
- trench and once to take the, the elevation at the
- 24 surface.
- 25 HEARING OFFICER TOUSLEY: Okay. And I think

- 1 it was your testimony that, in the Clay Plains Swamp,
- 2 because it was so wet, they couldn't do it the first
- 3 time; they just came out the second time. Is that
- 4 correct?
- 5 MR. ST. HILAIRE: I think they tried several
- 6 times, but they could not get in there until the
- 7 beginning of November. So it was, it was finished on
- 8 the, the 20th, I think, in one of my affidavits or
- 9 filings. It took them a while to do final cleanup,
- 10 because it was so wet, and so it was another week and a
- 11 half or two weeks. So that extended it. The survey
- 12 crew tried several times, but they finally got out
- 13 there the first week of November.
- 14 HEARING OFFICER TOUSLEY: In, in a, in a
- normal, in a dry trench open excavation, the Michels
- 16 crew would have had to wait for that first inspection
- or that first survey before it did backfill, wouldn't
- 18 it? They wouldn't have just finished it and covered
- 19 it. They'd have to wait for the survey crew to come
- out and say there's two feet or three feet or four
- 21 feet, whatever is the depth or the height above the
- 22 pipe?
- MR. ST. HILAIRE: Typically, the crew, the
- 24 survey crew, would be out there.
- 25 HEARING OFFICER TOUSLEY: So they'd be out at

```
1
      the same time?
 2
                MR. ST. HILAIRE:
                                  Yeah.
 3
                HEARING OFFICER TOUSLEY:
                                          Okav. So the --
 4
                                  It's not during the -- but
                MR. ST. HILAIRE:
 5
      before, they have to be out there when the pipe is in
 6
      the trench, and before they backfill, they have to take
 7
      that measurement. So they might, Michels, might have,
 8
      you know, trenched, put the pipe in. If the survey
 9
      crew is not there, they have to stop, but, if the
10
      survey crew is there, and, oftentimes, they were, they
11
      would just take the readings and then move on. So it
12
      just depends if both crews are there, but, if the
13
      survey crew is not there, Michels can't move forward.
14
                HEARING OFFICER TOUSLEY:
                                          Okay. But that
15
      didn't happen in the Clay Plains. What happened in the
16
      Clay Plains was Michels just did it, even though there
17
      was no survey crew there. They just completed the work
18
      where they did the excavation. They laid the pipe.
19
      They let the pipe sink in the swamp. They covered it
20
      over before any survey crew could assess the burial
21
              Is that correct?
      depth.
22
                                  That's incorrect.
                MR. ST. HILAIRE:
```

- 24 HEARING OFFICER TOUSLEY: They were?
- 25 MR. ST. HILAIRE: Yes.

survey crew was out there.

```
1
                HEARING OFFICER TOUSLEY: Okay. And what did
 2
      -- do we know what they determined at the time?
                MR. ST. HILAIRE: We do not.
 3
                                              Thev were
 4
      taking depths at the, at the pipe, but they were not
 5
      taking depths at the, at the surface, because the final
 6
      topsoil was not replaced. So, when they did go
 7
      through, you can see that in Mr. Shelton's video and
      picture where they actually had material that was piled
 8
 9
      up near the trees. So all of that still had to be
10
      graded down. So they had a rough idea, but you can't
      take the final depth until final surface preparation is
11
12
      made.
13
                HEARING OFFICER TOUSLEY: Okay. I'm just
14
      trying to think about it the way the survey crew might
15
      have thought about it when they were there.
                                                   I mean,
16
      this was -- was the pipe covered with mud and muck
17
      sinking when they had to do that initial survey
18
      assessment?
19
                                  Yes, in parts of it.
                MR. ST. HILAIRE:
20
                HEARING OFFICER TOUSLEY: Okay.
21
                MR. ST. HILAIRE:
                                  In parts of it.
22
                HEARING OFFICER TOUSLEY: And, and -- okay.
23
      But then the final verification step, which is what is
```

relied on even in a dry setting, would happen later,

and, in this case, it happened a couple months later,

24

- because it was so wet?
- 2 MR. ST. HILAIRE: Correct.
- 3 HEARING OFFICER TOUSLEY: Okay. Why don't we
- 4 take a ten-minute break? I may have more questions. I
- 5 haven't, I haven't figured that out just now. I want
- 6 to reflect upon what we just discussed, and then we'll
- 7 either, I'll either ask more questions, or I'll make
- 8 you available for the cross-examination by the other
- 9 parties. So it's now 10:27. Why don't we come back at
- 10 10:35? Yes, Mr. Dumont?
- 11 ATTORNEY DUMONT: Yes. Some of what we just
- 12 heard from Mr. St. Hilaire is new information, and some
- of it, from my recollection, is contradicting the
- inspection reports we obtained in discovery. My
- 15 recollection is the inspection reports from September,
- 16 including the 16th and the 19th and 20th, have the
- inspectors recording that we can't meet four feet and
- 18 that this is okay because VELCO has agreed to it.
- I believe it happened on the 16th and either the
- 20 19th or 20th. It's right in the inspection reports
- 21 that we can't reach four feet depth of cover. And so
- 22 I'm, I'm bringing this up now, because I want to ask
- 23 Mr. St. Hilaire during the break to go find those
- inspection reports, because I think it would be helpful
- 25 to answer the questions you've been asking.

- 1 HEARING OFFICER TOUSLEY: Mr. McClain?
- 2 ATTORNEY McCLAIN: Yeah, thank you. Mr. St.
- 3 Hilaire testified in detail about this situation in his
- 4 August 11th affidavit, which was submitted to the
- 5 Commission at the very commencement of this
- 6 investigation back in 2017. It's also an attachment to
- 7 his prefiled testimony. He's testified about this
- 8 before.
- 9 I have no objection to following up on questions
- 10 within the scope. Of course, that's typical practice.
- 11 We do that all the time, and I have no objection to
- 12 that. If Mr. Dumont has a document he wants to
- 13 cross-examine and make an allegation about, he can, he
- can present that. Mr. St. Hilaire is prepared to
- 15 testify today. He is not about to go on a discovery
- 16 hunt in the middle of an investigation based on an
- 17 allegation.
- 18 HEARING OFFICER TOUSLEY: I agree. I think,
- 19 Mr. Dumont, if you have those inspection reports and
- 20 you want to use them in your cross-examination of Mr.
- 21 St. Hilaire, you're welcome to do so, but Mr. St.
- 22 Hilaire on his own might want to look for them in the
- 23 break just so he's ready for it.
- 24 ATTORNEY McCLAIN: If they existed, you could
- 25 look for them.

```
1 HEARING OFFICER TOUSLEY: Right. But, but
```

- 2 I'm going to, I'm going to go ahead, and it's now
- 3 10:30, so we'll, we'll take a break until 10:40, and
- 4 then I'll come back, and I may have some more
- 5 questions. Thank you.
- 6 ATTORNEY McCLAIN: Thank you.
- 7 (A recess was taken from 10:30 a.m. to 10:40 a.m.)
- 8 HEARING OFFICER TOUSLEY: Okay. It's 10:40,
- 9 and everyone's back. I do have some more questions for
- 10 you, Mr. St. Hilaire. I want to thank you for your
- 11 patience as we move through this. I want to think --
- 12 okay. So you've talked about what happened out in the
- 13 swamp and the field. What was, you know, where were
- 14 you physically on the 19th, 20th, and 21st?
- 15 MR. ST. HILAIRE: In my office in South
- 16 Burlington, Vermont.
- 17 HEARING OFFICER TOUSLEY: Okay. Because
- 18 that's what I wanted to talk about was how the, the
- information about the -- you know, yesterday I talked
- 20 with Mr. Rendall about, you know, did they have a war
- 21 room, how was he briefed on what happened, you know,
- 22 did he have a little map that showed where things were,
- 23 how was he briefed on a daily basis, and he articulated
- that he was fairly well-informed about what happened
- and, in particular, that he knew contemporaneously

- 1 that, that the sink-in-the-swamp method was being
- 2 contemplated and then was used in, in the Clay Plains
- 3 Swamp on those days.
- 4 Do you remember how that was communicated? You
- 5 know, did you have a -- how did you brief the, you
- 6 know, the sort of senior executives at, of which you
- 7 are one, your fellow senior executives at VGS about
- 8 this, this deviation, this adjustment that was
- 9 occurring in the Clay Plains Swamp?
- 10 And I don't want you to -- I know Mr. McClain has
- 11 been very sensitive to the attorney-client privilege.
- 12 I don't want you to talk about what the, what the
- lawyers told you to do. I just want you to tell me how
- 14 you told, how you briefed, you know, the executive, the
- 15 other executives about this and how -- I want to know
- 16 how that decision was made that it was okay to go
- forward with the sink-in-the-swamp adjustment.
- 18 MR. ST. HILAIRE: So I, the communication at
- 19 Vermont Gas, as Mr. Rendall testified to yesterday, we
- 20 had formal meetings ESE board meetings. We had weekly
- 21 senior team meetings, and we had a lot of just informal
- 22 day-to-day meetings. We talked continuously.
- 23 The, the concept of the sink-in-swamp method, as it's
- 24 called, is, never went through the approval, you know,
- any kind of approval process.

```
1
           The team in the field, Michels owns the means and
 2
      methods.
                They evaluated, you know, the construction
      that was in front of them, and this is consistent with
 3
      the open trench method, and they felt that this was
 4
 5
      going to be successful in that area, and they
 6
      proceeded.
           We knew that they had talked about this for a
 7
      while, but it wasn't anything that was elevated or
 8
 9
      escalated or thought that this was a material change
10
      from what they've been doing. So, as far as a
      escalation up to, for formal approval, that did not
11
12
      happen.
13
                HEARING OFFICER TOUSLEY: But Mr. Rendall
14
      indicated that he was aware that there was a, a concern
15
      about, you know, the wet conditions in the swamp and
16
      that, you know, he didn't, he, he never said that you
17
      asked him for permission and he approved it. He said
18
      he trusted his team to do the right thing.
19
                MR. ST. HILAIRE: Yes.
20
                HEARING OFFICER TOUSLEY:
                                          But he was briefed
21
      on the use of this methodology?
22
                MR. ST. HILAIRE: I think that he was told
      after the fact. Again, the, the use of it was
23
```

The team proceeded.

consistent with open trenching.

was notified of the conditions that they were

24

- 1 experiencing, the difficulty of getting depth on the
- 2 19th. At that time, I notified several of the
- 3 executive team of the difficulties that were going on
- 4 and the potential that we may not get to four feet at
- 5 that time. Again, I don't believe that I updated them
- on the technique that they were using. It was more
- 7 about the difficulties and next steps and how to manage
- 8 the, the situation.
- 9 HEARING OFFICER TOUSLEY: Okay. And I'm
- 10 reminded, too, and I'm going to take you back in time a
- 11 little bit. I know you've indicated that you've seen
- 12 Mr. Bubolz's testimony. He talked about having
- informed, I want to say, Mike Regan and Daryl Crandall
- 14 about his concerns, and you talked about this, too,
- 15 with, with the, with the width of the right-of-way,
- and, you know, the, you know, that there are other
- 17 methodologies that can be used in the face of swampy
- 18 conditions.
- One of them is to, you know, slide plates
- 20 effectively around the swamp, around the, the trench in
- 21 the swamp, but that, that -- and he foresaw that as a
- 22 potential methodology, but he couldn't do that, because
- it was so wet in there and the right-of-way was so
- 24 small, so narrow that he wouldn't be able to get the
- 25 equipment in to do that. Is that correct?

- 1 MR. ST. HILAIRE: Let me -- if you don't
- 2 mind, I'll kind of talk through that.
- 3 HEARING OFFICER TOUSLEY: Please.
- 4 MR. ST. HILAIRE: So the, as I've stated,
- 5 Bubolz, Mr. Bubolz was the superintendent of Michels,
- 6 so he was in charge of all the construction. Mike
- 7 Regan was the construction manager for Vermont Gas and
- 8 managed the construction team, the inspection, and they
- 9 spoke daily. They talked about difficult construction
- on steep hills, in other swamps. We had areas with,
- 11 that had drainage issues, how do you deal with the
- 12 water in the construction?
- So it was, you know, almost a daily conversation
- of, What's next? What's coming up? What are the
- 15 risks? How are we going to manage it? So that
- 16 conversation happened throughout the whole project, so
- it doesn't surprise me that he had several
- 18 conversations with Mike and Daryl. So, but,
- 19 ultimately, the means and methods was Michels's. So
- 20 Mr. Bubolz had talked with our team, had talked with
- 21 his team, and someone on his team, Mr. Vincent, came up
- 22 with the idea to install it in that fashion. Mr.
- 23 Bubolz thought it was a great idea, and they moved
- 24 forward with it.
- The, the sliding in the plates that you mentioned

- 1 is called sheeting, and Michels used that several times
- on our project. When they felt it was applicable, they
- 3 submitted the request for that and proceeded with it.
- 4 In this case, they never submitted a request for it,
- 5 but, once they got in and you disturb the surface area,
- 6 at that point, what Mr. Bubolz was testifying to is you
- 7 can't go in and do it after the fact. The surface is
- 8 already disrupted, and, if you bring heavy equipment
- 9 in, the surface becomes unstable, and you're putting in
- 10 very long sheeting with heavy equipment, long
- 11 extensions. You've got an electric power line in that
- 12 area. So, after the fact, it would not work.
- 13 HEARING OFFICER TOUSLEY: Okay, okay. So the
- 14 bottom line is that Mr. Vincent, as part of Mr.
- Bubolz's team, made up the idea, or, I mean, he also
- 16 testified that sink-in-the-swamp, and I believe Mr.
- Byrd may have testified as well, that it's not an
- unknown technique in, in open trenching, that they
- decided that, that the Michels team decided to do it,
- 20 and they just did it. Did you know they were doing it
- 21 when they did it?
- 22 MR. ST. HILAIRE: I don't know. I don't
- 23 recall knowing ahead of time before they went in.
- 24 Again, the field team has these conversations. They
- 25 work through a plan, and they, they proceed it. If

- 1 they felt they needed to elevate it, they would, but,
- 2 in this situation, I do not believe I knew about it
- 3 before it started.
- 4 HEARING OFFICER TOUSLEY: Okay. Thank you.
- 5 I don't have any further questions. Do the other
- 6 parties have questions in light of the questions and
- 7 answers that Mr. St. Hilaire just provided?
- 8 Department?
- 9 ATTORNEY PORTER: We do not have any
- 10 questions. Thank you.
- 11 HEARING OFFICER TOUSLEY: ANR?
- 12 ATTORNEY MILLER: We don't have any questions
- 13 either. Thank you.
- 14 HEARING OFFICER TOUSLEY: Mr. Dumont?
- 15 ATTORNEY DUMONT: Yes, I do.
- 16 HEARING OFFICER TOUSLEY: Please.
- 17 ATTORNEY DUMONT: So I'd like to explain
- 18 where I am on this. During, while you were finishing
- 19 your examination, I went to Cross Exhibit 33 that was
- 20 filed last week.
- 21 HEARING OFFICER TOUSLEY: Can we make Mr.
- 22 Dumont a presenter? Great.
- 23 ATTORNEY DUMONT: And, hopefully, I'm doing
- this right. Do you folks have my screen on yours? Do
- you see?

```
1 HEARING OFFICER TOUSLEY: Yes.
```

- 2 MR. ST. HILAIRE: I can see it.
- 3 ATTORNEY DUMONT: Okay. So this is .pdf Page
- 4 62 of the lowering-in reports from 2016.
- 5 ATTORNEY McCLAIN: Can I -- I'm sorry, Jim.
- 6 Can I interrupt you? Because Cross Exhibit 33 is a, is
- 7 a placeholder that says, "Dropbox file of all
- 8 inspection reports listed by Mr. Byrd in Report
- 9 Attachment 3", and we had discussed, you and I, jointly
- 10 reviewing a file of all inspection reports that you
- 11 wanted to submit, and that hasn't happened.
- 12 So I'm not opposed to us questioning this witness
- about this, but I just want to point out that this
- 14 Dropbox file, I don't -- it's not filed with the
- 15 Commission, and I, you know, I don't, I don't know how
- we would deal with it. I think, if there are specific
- inspection reports that you would want to move for
- 18 evidence, that that would be, that would be the
- 19 appropriate way to do it.
- I have not had time since you sent me a link on,
- 21 like, I think, the day before the hearing, to have
- 22 someone check whether your compilation of the
- inspection reports is complete or accurate or
- 24 consistent with the list on Mr. Byrd's report. So I'm
- 25 just in no position to, to weigh in on, on how to

- 1 address the way that these inspection reports have been
- 2 handled, but I have no objection to proceeding with the
- 3 questioning. I just wanted to make it clear that this
- 4 is, has not been filed with the, with the Commission
- 5 other than the Dropbox link, and I don't, I don't know
- 6 what compilation this really is.
- 7 ATTORNEY DUMONT: So, for the record, we
- 8 provided a Dropbox link to Mr. McClain the week before
- 9 the hearings, and it has all of the inspection reports.
- 10 I believe it's 16,000 pages of inspection reports. We
- 11 also were in touch with the Deputy Clerk Holly
- 12 Anderson, How do you file a document with 16,000 pages?
- 13 Because you can't upload it to the ePUC website. It's
- 14 impossible. So we provided a Dropbox link
- 15 simultaneously to Ms. Anderson and to all the counsel
- in this case of all 16,000 pages.
- 17 ATTORNEY McCLAIN: Yeah.
- 18 ATTORNEY DUMONT: And, during the last 15
- 19 minutes, I went through them, and I found this
- inspection report, which I am labeling as Exhibit 33A,
- 21 and I asked my paralegal. During the break, I emailed
- 22 her these two pages, which I made into a .pdf, and I
- asked her to immediately file this excerpt as Exhibit
- 33A on the ePUC website.
- 25 ATTORNEY McCLAIN: Jim, that's consistent

- 1 with my, my recollection. I just wanted to make it
- 2 clear that I have not checked whether the 16,000,
- 3 whatever documents you say are on this Dropbox link
- 4 reflect a complete record of inspection reports or
- 5 anything else like that.
- 6 HEARING OFFICER TOUSLEY: Okay. Well, Mr.
- 7 Dumont, I appreciate the steps that you've taken to get
- 8 the documents that you want to have Mr. St. Hilaire look
- 9 at effectively addressed in the record. You may
- 10 proceed.
- 11 ATTORNEY DUMONT: Thank you.
- 12 ATTORNEY McCLAIN: Thank you.
- 13 CROSS-EXAMINATION BY ATTORNEY DUMONT
- 14 Q. Mr. St. Hilaire, is this the trenching,
- lowering-in and backfill report for September 19th
- 16 2016?
- 17 A. It appears to be so, yes.
- 18 Q. And it's, in fact, it's by Inspector Michael Ray,
- 19 correct?
- 20 A. Yes.
- 21 Q. And he's talking about the same area you've been
- 22 discussing with the hearing officer?
- 23 A. A portion of it, yes.
- Q. And did he write, "Verified OQs, period"; that's
- 25 the operator qualifications?

- 1 A. Yes.
- Q. And then did he write, "Ditched 388 feet today,
- 3 period. Backfilled 375 feet today, period. Depth of
- 4 coverage, 1,649 plus 75 to 1,648 plus 75, 3 feet,
- 5 period. 1,648 plus 75 to 1,647 plus 75, 3.2 feet,
- 6 period. 1,647 plus 75 to 1,646 plus 75, 3.6 feet,
- 7 period. 1,646 plus 75 to 1,645 plus 87, 3.9 feet,
- 8 period".
- 9 Did I read that correctly?
- 10 A. Yes.
- 11 Q. And the depth of cover was provided by a surveyor
- 12 at the time, correct?
- 13 A. I don't know how that was provided. I don't know.
- 14 Q. Didn't requirement specification 312333 require,
- in black-and-white terms, that the pipeline not be
- 16 covered up until the depth had been surveyed by the
- 17 surveyor?
- 18 A. I would have to look at that specification.
- 19 Q. Regardless of your memory of the specification,
- 20 was that the standard practice?
- 21 A. It was the customary practice to take a reading
- from the top of the pipe before backfill or --
- 23 Q. And that reading was not performed by the
- 24 construction contractor, was it?
- 25 A. The construction contractor did not take the

- 1 reading. The survey contractor did.
- 2 Q. Right. You had an independent surveyor who came
- 3 up with these readings, correct?
- 4 A. No. These are from the inspection. So these are,
- 5 this is from the inspection team, which, from Mott
- 6 MacDonald, and they can take those measurements however
- 7 they deem fit. This is a inspection. They're just
- 8 monitoring. Michels owned the means and methods to get
- 9 there, and my team monitored. So I'm not sure exactly
- 10 how they got those, but they're, they're not final
- 11 depth numbers.
- 12 Q. The standard operating procedure before a pipeline
- was covered with backfill was to use GPS from the
- 14 topmost weld on the top of the pipe to measure from the
- 15 topmost weld to the height of the surrounding land on
- 16 either side of the trench, correct?
- 17 A. After final restoration, yes.
- 18 Q. No, I'm talking about when, during, before the
- 19 pipe is backfilled.
- 20 A. During backfill, Michels, there was no standard
- 21 way that I know of, specified way, to measure that, or
- 22 stipulated. If there is, if that's written down, I'm
- 23 happy to look at a document, but I don't believe that
- there was a specified way of measuring that and
- 25 checking it in the midst of construction.

- 1 Q. Regardless of whether it's, you recall how it was
- 2 written down, the practice was, before the pipe was
- 3 backfilled, the measurement was taken by someone other
- 4 than Michels to measure the distance from the top of
- 5 the pipe to the height of the surrounding land on
- 6 either side of the trench, correct?
- 7 A. I can tell you my team was out there. They are
- 8 monitoring. If they see, if they see something that
- 9 seems lower or off, they'll mention it. I'm sure that
- 10 it is apparent by this that they take measurements in
- 11 some fashion. I can't attest to how they do that, what
- tools they use, what methodology, and if there was a
- 13 standard across all inspectors. They were monitoring
- 14 to make sure that we got our depth here and noting that
- the contractor didn't, and I know that that work
- 16 continued on the 20th.
- 17 Q. And so I wasn't asking you the method they used.
- 18 I'm just asking whether it was the standard procedure
- 19 for someone other than Michels to make the measurement
- 20 before the pipe was backfilled. That's should be, it
- 21 should be -- I'm asking that you answer that "yes" or
- 22 "no".
- 23 A. No.
- 24 Q. So there was not a standard practice to measure
- 25 the depth of the pipe before it was backfilled; is that

- 1 your testimony?
- 2 A. It was up to Michels to ensure that and our team
- 3 to visually monitor it, but I don't believe it was the
- 4 standard to measure in every location.
- 5 Q. Do you agree, in this case on this date, it was
- 6 measured?
- 7 A. By reviewing the document and seeing the, the
- 8 measurements, I believe that some measurement was done
- 9 at this time.
- 10 Q. And do you agree that this, the measurement shown
- on this inspection report, was brought to your
- 12 attention by the end of that day?
- 13 A. The measurements were not. The situation that
- they were having difficulty were brought to my
- 15 attention. It is not uncommon to have inspection
- 16 reports document situations that need follow-up. I
- 17 think there was one item or situation that was brought
- 18 up by the, by your, your clients, Mr. Dumont, on Sucker
- 19 Brook where we had an inspection report we had
- documentation that work wasn't complete, and we looked
- 21 at the inspection report the final day, and the work
- 22 was completed, and we achieved our objective. So I
- look at this, and it's information on a site that was
- in process, but not completed that day.
- 25 Q. Mr. St. Hilaire, wasn't there a standard procedure

- 1 that inspection reports would be provided to management
- 2 the day they were completed?
- 3 A. To our construction manager, Mike Regan, yes.
- 4 Q. So your construction manager had this report the
- 5 day it was completed, correct?
- 6 A. I would have to go back and see when he actually
- 7 got it. Typically -- I can't see the bottom of the
- 8 report.
- 9 Q. I'll move it up.
- 10 A. Yeah. So I know the, the initials, it looks like
- 11 MR or M. Mike would review these. So I can't say when
- 12 Mike actually received this report, but he does get
- 13 those, and he reviews them.
- 14 Q. Get them at the end of each day, correct?
- 15 A. I would have to go back and evaluate when, when
- 16 they come in. Our contractors, we worked 7:00 in the
- morning to 7:00 at night. So, when they come in,
- they're dropping off their paperwork, and I know Mike
- 19 worked late often. So they might have been there. I
- just can't, can't attest to the exact paper flow in the
- 21 office.
- 22 Q. At the very latest, Mr. Regan would have had this
- when he came to work the next morning, correct?
- 24 A. Correct.
- 25 Q. Correct. Okay.

- 1 A. Yeah, I would believe so. And, again, I wasn't
- there. I can't attest to it, but I would believe so.
- 3 The, the inspectors meet in the Williston yard pretty
- 4 much daily, and the expectation was, at the latest, it
- 5 would be in the trailer the next morning.
- 6 Q. Now, do you agree with me that the company
- 7 represented to the Commission in its testimony in 2012
- 8 and 2013 that final grading would match the preexisting
- 9 contours?
- 10 A. I think, in a general sense. It's not down to
- 11 the, to the exact inch, but, in general contours,
- 12 that's my understanding.
- 13 Q. So, if that was the practice, the measurement
- 14 taken before backfill is put in which uses the existing
- 15 contour on either side of the trench should be the same
- as the final depth of cover, correct?
- 17 A. Not necessarily. It all depends on the general
- 18 contour of the area.
- 19 Q. So, if both sides of the trench are the same
- 20 height, then the backfill would be the same height,
- 21 correct?
- 22 A. Again, I can't, I can't tell you the, the contour
- 23 of the area. It's a swamp. It rolls. You know, we
- have areas that were on hillsides that have different
- in the -- it wouldn't, that methodology wouldn't work.

- 1 So I, I can't attest that, if you take the exact one
- 2 side of the ditch to the other and take that
- 3 calculation, that, I can't attest to that.
- 4 Q. Would you agree that the standard procedure was to
- 5 attempt to match the existing contours to the extent
- 6 possible?
- 7 A. I think that the team out there used the
- 8 information that they had and that they had techniques
- 9 to verify, and, and sometimes, you know, they visually
- 10 could determine that they had their depths, and I think
- 11 Mr. Bubolz mentioned that.
- 12 Q. So the inspector wrote down depth of 3 feet, depth
- of 3.2 feet, depth of 3.6 feet, depth of 3.9 feet on
- 14 September 19th. When is the next, what's the next date
- that a depth-of-cover measurement was made?
- 16 A. You'd have, I'd have to look at the next date and
- see if there was any. They weren't required to mark
- down any depths.
- 19 Q. What's the next date you know of where the depth
- of cover of this part of the pipeline was measured?
- 21 A. You'd have to look at the next day's inspection
- 22 report. Michels was out the next day. And, again, if
- 23 they -- do you have that available?
- 24 Q. I'd have to go back through the 16,000 pages. I'm
- 25 not aware that this section was ever revisited.

- 1 A. They were out there on the 20th, and that's
- 2 consistent with the daily report or the daily Michels
- 3 reports that were even part of and attached to the
- 4 Dumont or, sorry, I apologize, the Bubolz deposition
- 5 that were reviewed. So the work continued on in the
- 6 20th.
- 7 Q. I'm certainly willing to, over the next break,
- 8 look for the 20th and see what we find, but I'm
- 9 interested in the dates you gave Mr. Tousley when you
- 10 said this was measured. You gave a date in November or
- 11 December, I believe.
- 12 A. No, that was from CHA. So they were, they
- 13 returned in early November.
- 14 Q. Okay. So --
- 15 A. That was from CHA.
- 16 Q. Yes. In early November CHA came back in, and
- 17 their measurements confirmed the exhibit that's in
- 18 front of you, right?
- 19 A. I don't believe I've compared the two. I, I don't
- 20 know if they actually are the same. There's two months
- 21 that had transpired, so I'm not sure if the depth had
- 22 changed between then, and I don't know, so I can't
- 23 attest to that. I have not compared those two
- documents.
- 25 Q. In general terms, would it, would you agree that,

- when CHA came back in and did the measurements, they
- 2 confirmed that parts of the pipe were buried less than
- 3 four feet deep?
- 4 A. They confirmed that the depth over the pipe in 18
- 5 locations in the swamp were less than 4 feet, yes.
- 6 Q. So I want to get back to what I think was the
- 7 point of Mr. Tousley's questions is, When were you and
- 8 Mr. Rendall on notice that you weren't burying the pipe
- 9 four feet deep? You were on notice at least at the end
- of the day on the 19th or the first, early the next
- 11 morning, and then, when CHA came in, they confirmed the
- 12 general concept that depth of burial was less than four
- 13 feet, correct?
- 14 A. Correct. So we were informed that the process
- that the team was had not concluded, but they were
- 16 working on installing. This, as I read this inspection
- 17 report, is a in-progress report where documentation
- 18 that the crews were out there on the 20th, which is a
- 19 Tuesday, and they completed their work. At that time,
- we knew that they had trouble. We didn't know if, for
- 21 certain, if they did, and it was when we received the
- 22 CHA data, which was middle of November. So CHA went
- out on site in the beginning of November, turned it
- 24 around in about a week, provided us the data. At that
- 25 time, we learned it was not at four feet of burial

- 1 depth.
- 2 ATTORNEY DUMONT: Thank you. That's what I
- 3 wanted to include in the record. And, for the record,
- 4 I guess I move, at this point, I will formally move
- 5 Exhibit 33 and Exhibit 33A.
- 6 HEARING OFFICER TOUSLEY: Is there any
- 7 objection? Department?
- 8 ATTORNEY GUZMAN: No objection from the
- 9 Department.
- 10 HEARING OFFICER TOUSLEY: ANR?
- 11 ATTORNEY MILLER: No objection.
- 12 HEARING OFFICER TOUSLEY: Mr. McClain?
- 13 ATTORNEY McCLAIN: I have no objection to the
- 14 admission of this document. I haven't actually been
- able to download it from ePUC since Jim uploaded the
- 16 cross exhibit that I think he's moving into evidence.
- 17 So I quess I'd say I have no objection, subject to just
- 18 confirming that it actually, you know, reflects, you
- 19 know, the inspection report that, that we have on and
- 20 produced in discovery, but I have no objection.
- 21 HEARING OFFICER TOUSLEY: Yeah, and I just
- 22 want a clarification, Mr. Dumont. Are you moving the
- 23 admission into evidence of just this report that we're
- looking at now or the whole Dropbox?
- 25 ATTORNEY DUMONT: The entire Dropbox.

1	HEARING OFFICER TOUSLEY: Okay.
2	ATTORNEY DUMONT: But, for ease of reference,
3	I've asked my paralegal to file this as 33A, because
4	this is not 16,000 pages. It's easier to find and work
5	with.
6	HEARING OFFICER TOUSLEY: Okay. I think I'm
7	going to grant your request to move 33A and deny your
8	request for the remainder of the Dropbox. So I am
9	doing that. So this, this 33A, what we're looking at,
10	is admitted. The Dropbox material, because it hasn't
11	been assessed and because it's so long and, and I'm
12	uncertain as to how we would document it in ePUC, I'm
13	not going to grant that. If there's other materials
14	within that Dropbox that you want to draw out and seek
15	the admission of, I would entertain that, but the whole
16	Dropbox, because of its length, I'm going to have to
17	deny for technical reasons.
18	(Exhibit marked Intervenors Cross 33A was admitted
19	into the record.)
20	
21	https://epsb.vermont.gov/?q=downloadfile/428045/111907
22	
23	ATTORNEY McCLAIN: Yeah. And, just so that
24	my position's clear, I have no objection to the
25	admission of various inspection reports. I just, I

- don't know how to, I don't know how to assess a
- 2 16,000-page document either. But so, Jim, you know, if
- 3 there are other ones you'd like to move in, if we could
- 4 share them and give me a chance to look at them, I'm
- 5 sure that we could manage to get them in the record.
- 6 ATTORNEY DUMONT: Let's go through an
- 7 iterative process to do that. I do have a question in
- 8 that regard for Mr. Tousley.
- 9 HEARING OFFICER TOUSLEY: Yeah.
- 10 ATTORNEY DUMONT: Mr. Byrd's Attachment 20,
- 11 he had the same concern about. He testified he thought
- 12 it was about 800 megabytes. On my computer it was 600
- 13 megabytes, and that was after I used my Adobe function
- 14 to reduce it in size. But I do think it's important
- 15 that Mr. Byrd's Attachment 20 is also officially in the
- 16 record, even though it's huge.
- 17 HEARING OFFICER TOUSLEY: Yeah. Let me -- I
- 18 will have to talk to -- I see Ann is now available, Ann
- 19 Bishop, and the Clerk of the Commission -- to verify or
- 20 to find out how we would -- it may be that we would
- 21 have to retain these in a separate electronic form as
- 22 part of the record, rather than having them filed in
- 23 ePUC, which would be a unique circumstance. So I don't
- 24 know the answer to that question right now, but I think
- 25 that we will admit 33A, and if, I'm guessing that, that

- 1 -- I'm assuming, without talking to the clerk and Ms.
- 2 Bishop, that we'd be able to admit the other elements,
- 3 the other, the Dropbox, and I think you said it was
- 4 Attachment 22 to Mr. Byrd's report can be admitted into
- 5 the record, but not as an ePUC document.
- 6 ATTORNEY DUMONT: Excuse me. It was
- 7 Attachment 20 to Mr. Byrd's report.
- 8 HEARING OFFICER TOUSLEY: 20? Okay.
- 9 ATTORNEY DUMONT: Yeah, 20. Thank you.
- 10 HEARING OFFICER TOUSLEY: Okay. Do you have
- 11 any additional questions for Mr. St. Hilaire?
- 12 ATTORNEY DUMONT: I do not.
- 13 HEARING OFFICER TOUSLEY: Do any of the other
- parties have any questions for Mr. St. Hilaire? Mr.
- 15 Porter?
- 16 ATTORNEY PORTER: No, sir.
- 17 HEARING OFFICER TOUSLEY: Mr. Miller?
- 18 ATTORNEY MILLER: Agency does not. Thank
- 19 you.
- 20 HEARING OFFICER TOUSLEY: Mr. McClain, do you
- 21 have any questions for Mr. St. Hilaire in light of the
- 22 questions that were asked and answered?
- 23 ATTORNEY McCLAIN: No, I don't. Thank you
- 24 very much.
- 25 HEARING OFFICER TOUSLEY: Mr. St. Hilaire, I

- 1 want to thank you for your testimony. You're excused.
- I think we have, I think we have -- who's up next here?
- 3 ATTORNEY DUMONT: Mr. LeForce.
- 4 HEARING OFFICER TOUSLEY: Mr. LeForce?
- 5 ATTORNEY McCLAIN: No, I believe, I believe
- 6 we had scheduled for Jeff Nelson to be available.
- 7 HEARING OFFICER TOUSLEY: Oh, Mr. Nelson is
- 8 up next. Is he available?
- 9 MR. NELSON: Here I am.
- 10 ATTORNEY McCLAIN: He is available. If, if
- 11 we could have a short break in between --
- 12 HEARING OFFICER TOUSLEY: Sure. How much
- time would you like?
- 14 ATTORNEY McCLAIN: Maybe just 15 minutes or
- 15 --
- 16 HEARING OFFICER TOUSLEY: Okay. It's 11:15,
- 17 and we'll come back at 11:30.
- 18 ATTORNEY McCLAIN: Okay. Thank you.
- 19 (A recess was taken from 11:15 a.m. to 11:30 a.m.)
- 20 HEARING OFFICER TOUSLEY: I just want to
- 21 confirm, Mr. Dumont, you do have cross-examination
- 22 questions for Mr. Nelson?
- 23 ATTORNEY DUMONT: Very brief.
- 24 HEARING OFFICER TOUSLEY: And Mr. LeForce?
- 25 ATTORNEY DUMONT: Yes.

1	HEARING OFFICER TOUSLEY: Okay. I did have a
2	conversation with, with the Clerk of the Commission and
3	with Ann Bishop, our operations director. What they
4	are going to do is what they do with those two large
5	documents, the Attachment 20 to Mr. Byrd's report and
6	the exhibit, the Cross Exhibit 33, they, they will be
7	entered into evidence, so they have been admitted.
8	They'll be kept separately, because they can't be
9	put in ePUC and then ePUC will have a placeholder
LO	indicating their location, just like we do with
L1	confidential information that can't be filed in ePUC.
L2	So, Mr. Dumont, you may have another your paralegal
L3	may have another call from Holly about how to do that,
L 4	and we have to find Mr. Byrd's thumb drive, and we may
L5	have to ask for another copy if we can't find it,
L 6	because I think I might have a copy of it on my desk,
L7	but I don't know that, because I'm not at my desk in
L8	the office anymore.
L 9	So I'm sure I could go and look for it, and we'll
20	have to find that other Attachment 20, but they will be
21	they will be noted in ePUC as admitted into evidence
22	and available through the clerk.
23	(Exhibit marked as Intervenors Cross 33 was
24	admitted into the record.)

Capitol Court Reporters, Inc. (800/802)863-6067

- 1 https://epsb.vermont.gov/?q=downloadfile/426855/111907
- 2 ATTORNEY DUMONT: And, if it helps, and Owen
- 3 can be part of the call or email, I have it on my
- 4 computer, and I can send it to Owen and make sure he
- 5 agrees. And we'll send it to Mr. Byrd and make sure he
- 6 agrees it's the right one and then provide it by
- 7 Dropbox again to the Commission.
- 8 HEARING OFFICER TOUSLEY: You're talking
- 9 about Attachment 20? Okay, Yeah.
- 10 ATTORNEY McCLAIN: Yeah. As I've indicated
- 11 to Jim, I have absolutely no objection to having all
- the inspection reports filed into evidence, and I think
- that's what Jim intended to do with the Attachment 33,
- 14 and all I need, really, is an opportunity to verify the
- 15 completeness of the set. We produced all the
- 16 inspection reports during this case, and I just, I'd
- 17 just like to have my office, give my office an
- 18 opportunity to look through them to make sure that what
- is submitted includes the complete set, that's all.
- So, Jim, if you could, if, I guess, once, once you
- 21 finalize whatever we're filing or, if you already have,
- remind me what link it is, I'll have my office do that
- 23 next week, and we can confirm.
- 24 ATTORNEY DUMONT: Sure.
- 25 HEARING OFFICER TOUSLEY: Okay. I see Mr.

- 1 Nelson standing by. Mr. Dumont, are you prepared to
- 2 cross-examine Mr. Nelson?
- 3 ATTORNEY DUMONT: Yes.
- 4 HEARING OFFICER TOUSLEY: Okay. Good
- 5 morning, Mr. Nelson. Thank you for being with us.
- 6 MR. NELSON: Good morning. Thank you.
- 7 HEARING OFFICER TOUSLEY: If you could, raise
- 8 your right hand and repeat after me.
- 9 JEFFREY NELSON,
- 10 duly sworn to tell the truth, testifies as follows:
- 11 HEARING OFFICER TOUSLEY: Thank you. Mr.
- 12 McClain, if you could introduce your witness, please.
- 13 DIRECT EXAMINATION BY ATTORNEY McCLAIN
- 14 Q. Good morning, Mr. Nelson. How are you?
- 15 A. Good morning. I'm fine. I would just note, if I
- 16 may, I've been undergoing a skin treatment for my,
- 17 something on my face, and so my complexion is red and
- 18 blotchy, but I'm not currently taking any medications,
- and I'm perfectly able to give my testimony today.
- 20 Q. Okay, thank you. I don't have the same excuse.
- 21 I'm just red and blotchy. Mr. Nelson, could you please
- 22 state your full name for the record?
- 23 A. Sure. It's Jeffrey A. Nelson.
- 24 Q. And could you state your name or your occupation
- 25 and title?

- 1 A. Sure. I'm a principal with the firm of Vanasse
- 2 Hangen Brustlin, otherwise know as VHB, based in our
- 3 South Burlington, Vermont office.
- 4 Q. And have you conduct -- have you presented
- 5 testimony in, in this case?
- 6 A. Yes, many times, going back to the original filing
- 7 that Vermont Gas made back in December of 2012.
- 8 ATTORNEY McCLAIN: Mr. Tousley, I believe the
- 9 parties have stipulated to the admission of all of Mr.
- 10 Nelson's testimony and affidavits in this case, and so
- I don't believe there's any need to move it into
- 12 evidence, but I'm happy to do so if that's a formality
- that we're abiding by. You're on mute, Mr. Tousley.
- 14 HEARING OFFICER TOUSLEY: I couldn't find my
- 15 mouse either. That's already been conducted, so it is
- 16 admitted into evidence.
- 17 ATTORNEY McCLAIN: Thank you. Mr. Tousley,
- 18 Mr. Nelson is available for cross-examination. Thank
- 19 you very much.
- 20 HEARING OFFICER TOUSLEY: Mr. Dumont, he's
- 21 your witness.
- 22 CROSS-EXAMINATION BY ATTORNEY DUMONT
- 23 Q. How are you today, Mr. Nelson?
- 24 A. I'm fine, subject to the qualifier I just gave.
- 25 Q. Right. And I know it, it's similar to what my

- 1 family is going through. It's a painful experience, so
- 2 I'm sorry.
- 3 A. Yes. Thank you.
- 4 Q. Painful, but necessary.
- 5 A. Right, exactly.
- 6 Q. My question pertains to Exhibit JAN-2, your
- 7 affidavit, and I've got Paragraph 20 up on the screen.
- 8 A. I see that, yes.
- 9 Q. So in, in this part of your affidavit, you explain
- 10 that corrected plans showing only five feet of burial
- 11 within nonjurisdictional streams were filed with the
- 12 Commission, correct?
- 13 A. Well, I noted that this detail was added to that
- 14 particular plan set. There, prior, to that, the
- nonjurisdictional streams would have been subject to
- 16 whatever underlying depth requirements there were. So,
- for general cross-country areas on the pipeline, three
- 18 feet; for areas within, you know, ag lands and so
- 19 forth, there were specific depths that would have
- 20 applied to those areas and, you know, as the project
- 21 went forward.
- 22 Q. In Paragraph 20 you state that plans showing only
- 23 five feet of burial for nonjurisdictional streams were
- filed with the Public Utility Commission on August 25,
- 25 2015, correct?

- 1 A. Yes. That, that detail was included in that, in
- 2 that filing, correct.
- 3 Q. But do you agree with me that that filing was part
- 4 of a nonsubstantial change application that did not
- 5 pertain to depth of burial beneath streams?
- 6 A. That's correct, and nor did it need to.
- 7 Q. I didn't understand your last statement. Could
- 8 you explain that?
- 9 A. Sure. Based on all of the plans and evidence that
- were provided to the Commission during the initial
- 11 proceeding, the seven-foot depth of burial for streams
- 12 applied to the jurisdictional streams, DEC streams that
- are well-documented in our filings. For the remaining
- streams, very small streams that don't come to the
- 15 level of jurisdiction under DEC's stream alteration
- 16 program, there was no specific depth requirement called
- out so that those streams were subject to, as I
- 18 mentioned a moment ago, whatever depth requirements
- would otherwise be applicable at a particular section
- 20 of the pipeline.
- 21 Q. All right. I've moved your affidavit back up to
- 22 Paragraph 17 --
- 23 A. I see that, yes.
- 24 Q. -- in which you summarize what had been filed with
- 25 the Commission in 2013, and you said that the 84-inch

- 1 minimum cover was incorrectly shown as applying to all
- 2 the streams. I'm paraphrasing, of course.
- 3 A. Well, it, it was not shown as applying at all
- 4 streams. There were certain drawings where that Type 7
- 5 was shown on, for certain smaller streams as I say in
- 6 the first sentence on Page 6.
- 7 Q. Okay. So you wrote on the first page of, first
- 8 line on Page 6 of the exhibit, "These crossing
- 9 locations included certain smaller nonjurisdictional
- 10 streams, comma, which is incorrect".
- 11 A. That's right.
- 12 Q. And it's incorrect because, if you look at
- 13 Paragraph 18 -- moving it up on the page -- because, if
- 14 you look at Paragraph 18, your intent was otherwise,
- 15 your intent was different than what was shown in the
- 16 filing, correct?
- 17 A. Well, the intent was that those nonjurisdictional
- 18 streams would be obliged to achieve the depth of cover
- 19 that would otherwise be applicable for the sections of
- 20 pipe that the stream happened to be located within.
- 21 Q. So, whether we agree or disagree on what your
- 22 submissions informed the Commission in 2013, let's go
- 23 back to Paragraph 20. I want to make sure whether
- 24 you're arguing, alleging, or trying to prove that, by
- 25 filing the correct drawings on August 25, 2015, part of

- 1 a nonsubstantial change request that pertained to a
- 2 different issue, you were obtaining Commission approval
- 3 for depth of burial under streams of only five feet.
- 4 A. No. I think that my statement is fairly clear
- 5 there as to why this information was added, and I'll
- 6 read it, if I may, which is the first sentence of
- 7 Paragraph 20, "Ultimately, to provide clarity to the
- 8 construction contractor regarding the original intent
- 9 of the design, project engineering firm, sorry, project
- 10 engineering firm CHA included a table on the updated
- 11 EPSC plan set including, included in the NSC 3 filing",
- 12 and it goes on.
- 13 So it was not the intent of that, the inclusion of
- 14 that table to obtain PUC approval. It was put on there
- 15 for the purposes of providing clarity to the contractor
- 16 that it was something that Vermont Gas wanted to
- 17 provide that level of depth in those, in those areas.
- 18 It was not something that was required by any permit,
- any regulatory action, nor did any regulator ever
- 20 request that kind of depth of cover for those small
- 21 streams.
- 22 ATTORNEY DUMONT: Thank you. That's, I just
- 23 -- you've clarified the issue I wanted clarified.
- 24 That's all I have.
- MR. NELSON: Thank you.

- 1 ATTORNEY McCLAIN: You're muted, Mr. Tousley.
- 2 HEARING OFFICER TOUSLEY: I am muted. I was.
- 3 Thank you. Do the other parties have any questions for
- 4 Mr. Nelson in light of Mr. Dumont's questions?
- 5 Department?
- 6 ATTORNEY GUZMAN: The Department has no
- 7 questions for Mr. Nelson. Thank you.
- 8 HEARING OFFICER TOUSLEY: ANR?
- 9 ATTORNEY MILLER: The Agency has no questions
- 10 for Mr. Nelson. Thank you.
- 11 HEARING OFFICER TOUSLEY: Mr. McClain?
- 12 ATTORNEY McCLAIN: No, I have no follow-up
- 13 with Mr. Nelson. Thank you.
- 14 HEARING OFFICER TOUSLEY: Very well. Mr.
- Nelson, I want to thank you for your testimony. You're
- 16 excused.
- MR. NELSON: Okay, thank you.
- 18 ATTORNEY McCLAIN: Thank you, Mr. Nelson.
- MR. NELSON: Sure.
- 20 HEARING OFFICER TOUSLEY: Is Mr. LeForce
- 21 available?
- 22 ATTORNEY McCLAIN: He is. I believe so.
- 23 HEARING OFFICER TOUSLEY: How long do you
- think you might be with Mr. LeForce, Mr. Dumont?
- 25 ATTORNEY DUMONT: Ten minutes.

- 1 HEARING OFFICER TOUSLEY: Okay. Well, then
- 2 we'll try to catch him now before we go to lunch.
- 3 ATTORNEY McCLAIN: There he is.
- 4 HEARING OFFICER TOUSLEY: I see Mr. LeForce
- 5 is visible. If you could -- Mr. LeForce, good morning.
- 6 I'm Mike Tousley. I'm the hearing officer for the
- 7 Commission. How are you this morning?
- 8 MR. LEFORCE: I'm good. Thank you.
- 9 HEARING OFFICER TOUSLEY: Good. If you could
- 10 raise your right hand, I'm about to swear you in as a
- 11 witness.
- 12 CHRISTOPHER LEFORCE,
- duly sworn to tell the truth, testifies as follows:
- 14 HEARING OFFICER TOUSLEY: All right. Well,
- 15 Mr. McClain, if you could, introduce your witness,
- 16 please.
- 17 ATTORNEY McCLAIN: Yes. Yeah. So good
- morning, Mr. LeForce. Just, I guess, just to clarify
- 19 the record, I think it's probably pretty clear Mr.
- 20 LeForce hasn't filed testimony in this case.
- 21 HEARING OFFICER TOUSLEY: Okay.
- 22 ATTORNEY McCLAIN: And Vermont Gas has not
- asked him to file testimony in this case.
- 24 HEARING OFFICER TOUSLEY: Okay.
- 25 ATTORNEY McCLAIN: Mr. Dumont has deposed Mr.

- 1 LeForce in connection with issues in the case and filed
- 2 Mr. LeForce's deposition transcript. Now, that's an
- 3 unusual process. It's an unusual procedure. And we
- 4 have set aside the various evidentiary issues and
- 5 concerns that one might have in a typical setting with
- 6 the introduction of a complete deposition transcript
- 7 when a witness is, in fact, available to testify, which
- 8 Mr. Dumont requested that we do here, and we have
- 9 abided by Mr. Dumont's request and made Mr. LeForce
- 10 available.
- 11 So that's just context for where we are at today.
- 12 Mr. LeForce was, has not submitted his own prefiled
- 13 testimony. He's only been subject to the questions
- 14 that Mr. Dumont wanted to ask him.
- 15 HEARING OFFICER TOUSLEY: Okay. I quess I
- 16 was simply referring to the way I had filed Mr.
- 17 LeForce's deposition, which was as rebuttal testimony.
- 18 ATTORNEY McCLAIN: Right.
- 19 HEARING OFFICER TOUSLEY: So, okay, with that
- 20 clarification.
- 21 ATTORNEY McCLAIN: Yeah. That, that, that's
- 22 how Mr. Dumont filed it, and, as I mentioned in a
- 23 rather long-winded way, we ultimately do not object and
- are happy to have Mr. LeForce here. So thank you for
- 25 being here. I think I don't have any testimony to move

- 1 into evidence. We have not objected to Mr. Dumont's
- 2 approach to this.
- 3 <u>DIRECT EXAMINATION BY ATTORNEY McCLAIN</u>
- 4 Q. And so I'll just start by asking your to state
- 5 your full name for the record, Mr. LeForce.
- 6 A. Christopher A. LeForce.
- 7 Q. And, and why don't identify your title at Vermont
- 8 Gas? And then I'll make you available for
- 9 cross-examination.
- 10 A. Yes. I work at VGS, and I'm project engineering
- 11 manager.
- 12 ATTORNEY McCLAIN: Unless you think there's
- 13 further clarification or other background required, Mr.
- 14 Tousley, Mr. LeForce is available for the parties and
- 15 the Commission to, for questioning. Thank you.
- 16 HEARING OFFICER TOUSLEY: Just, just for the
- 17 record, was, was Mr. LeForce's deposition one of those
- 18 items stipulated to in, in the stipulation of exhibits?
- 19 ATTORNEY McCLAIN: Yes. We have not
- 20 presented any objection to the admission of Mr.
- 21 LeForce's transcript, with the, with the exception --
- 22 and this is in the written papers. You know, the
- 23 statements of an attorney are not evidence, and neither
- 24 in the hearing or in a deposition, and I think that we
- 25 put in our, in our comments or objections to the

- 1 rebuttal prefiled testimony the relevant legal
- 2 citation.
- 3 The PUC, the Commission's, you know, acknowledged
- 4 that, and I don't think there's any real debate about
- 5 it, but, with the condition that, of course, the
- 6 questioning during the deposition should be considered
- 7 for context about what Mr. LeForce testified during
- 8 that. It's not itself evidence, and, and so we would
- 9 object to reliance on Mr. or Attorney Dumont's
- 10 speculation about facts or articulation of facts.
- 11 HEARING OFFICER TOUSLEY: Understood,
- 12 understood. But the document has otherwise been
- 13 entered into evidence?
- 14 ATTORNEY McCLAIN: Yeah, absolutely, yeah.
- 15 Thank you.
- 16 HEARING OFFICER TOUSLEY: Okay. Mr. Dumont,
- 17 are you prepared?
- 18 ATTORNEY DUMONT: Yes.
- 19 HEARING OFFICER TOUSLEY: He's your witness.
- 20 ATTORNEY DUMONT: I just want to remind Mr.
- 21 McClain he actually had an additional document he filed
- 22 with the exception that he wanted admitted, which was
- 23 an affidavit from Mr. LeForce.
- 24 ATTORNEY McCLAIN: Yes. Yeah, that's right.
- 25 Thank you. Thank you for reminding. So, so a very

1	brief, one-page affidavit, we would ask for that to be
2	moved into evidence if there's no objection by the
3	other parties. It's, it's simply a background
4	statement from his perspective about his experience on
5	the ANGP.
6	HEARING OFFICER TOUSLEY: Is there any
7	objection from the Department?
8	ATTORNEY GUZMAN: No objection. Thank you.
9	HEARING OFFICER TOUSLEY: From ANR?
10	ATTORNEY MILLER: No objection. Thank you.
11	HEARING OFFICER TOUSLEY: Mr. Dumont?
12	ATTORNEY DUMONT: No objection.
13	HEARING OFFICER TOUSLEY: Very well. Now
14	he's your witness.
15	(The Affidavit of Christopher LeForce was admitted
16	into the record.)
17	
18	https://epsb.vermont.gov/?q=downloadfile/426580/111907
19	
20	
21	
22	
23	
24	
25	

2 <u>CROSS-EXAMINATION BY ATTORNEY DUMONT</u>

- 3 Q. Mr. LeForce, how are you today?
- 4 A. I'm good, thank you. How are you?
- 5 Q. I'm good, thank you. I have up on the screen Mr.
- 6 Byrd's report at Page 19. Mr. LeForce, have you read
- 7 Mr. Byrd's report?
- 8 A. Yes, I have.
- 9 Q. Do you remember reading -- I'm not going to quiz
- 10 you about it. It's not a memory test. I just want to
- 11 know in general whether you remember running into this
- 12 page in this part of his report.
- 13 A. I remember this part of the, or parts of the
- 14 report talking about the specifications and the
- 15 construction management team and about these items that
- 16 I can see on the screen.
- 17 Q. So I'd like to ask you, in general, how the
- 18 pipeline was typically constructed in the areas on the
- 19 screen here. For example, was it left to the
- 20 contractor and the inspector to determine the first
- 21 bullet point? The first bullet point is, "The
- 22 suitability of materials that are to be used, comma,
- 23 specifically for select backfill, slash, pipe padding,
- semicolon; and general backfill".
- 25 So I'll, I'll ask the question over again. Was

- 1 this decision about the suitability of materials made
- 2 by the contractor and the inspector, or was someone
- 3 from the construction management team present in the
- 4 field every time backfill was used? Typically -- I
- 5 shouldn't say every time -- typically, when backfill
- 6 was used?
- 7 A. I would say that, typically, yes, it was the, the
- 8 contractor and the inspector on site. The inspector on
- 9 site was part of the construction management team, and
- 10 they were there to look at the suitability of the, the
- 11 materials used for the, the different, for the
- 12 different layers of backfill.
- 13 Q. If I understand your answer, you're saying that
- 14 the CMT was present because, in your view, the
- inspector was part of the CMT; is that right?
- 16 A. Yes. I believe the, the inspectors out, that were
- working on behalf of Vermont Gas under the construction
- 18 management team, yes, they were part of that, that
- 19 team.
- 20 Q. And that would be true for each of the bullet
- 21 points on Page 19?
- 22 A. I, I'd just like a moment to, to read them,
- 23 please. From what I can see on the screen, yeah,
- generally, they were there on site looking. These were
- 25 items that inspectors generally would look at during

- 1 construction.
- 2 Q. Let me move up the document a little bit, make
- 3 sure you've got the whole thing.
- 4 A. Yes --
- 5 Q. All right.
- 6 A. -- it was.
- 7 ATTORNEY DUMONT: Those are the only
- 8 questions I had. Thank you very much.
- 9 MR. LEFORCE: You're welcome. Thank you.
- 10 HEARING OFFICER TOUSLEY: Do the other
- 11 parties have any questions for Mr. LeForce in light of
- 12 Mr. Dumont's questions and Mr. LeForce's answers?
- 13 Department?
- 14 ATTORNEY GUZMAN: The Department has no
- 15 questions for Mr. LeForce. Thank you.
- 16 HEARING OFFICER TOUSLEY: ANR?
- 17 ATTORNEY MILLER: No questions for Mr.
- 18 LeForce. Thank you.
- 19 HEARING OFFICER TOUSLEY: VGS?
- 20 ATTORNEY McCLAIN: No, no we have no further
- 21 questions for Mr. LeForce. Thank you.
- HEARING OFFICER TOUSLEY: Great. Okay. Mr.
- 23 LeForce, I want to thank you for your testimony. You
- 24 are excused.
- MR. LEFORCE: Thank you.

- 1 ATTORNEY McCLAIN: Thank you, Mr. LeForce.
- 2 HEARING OFFICER TOUSLEY: Okay. We have now
- 3 completed all of the VGS witnesses who were to be
- 4 cross-examined this morning. We discussed -- oh,
- 5 except for Mr. Godfrey. Why don't we go ahead and take
- 6 -- it's now 11:55 -- take a break until 12:30 for
- 7 lunch, if that's enough time. Is that enough time?
- 8 Okay. I had asked -- we had talked about the, about
- 9 bringing in Mr. Liebert as a surrebuttal witness. I
- 10 think I'd asked Mr. Dumont to isolate precisely what
- 11 testimony of Mr. Byrd he was going to be responding to
- just so the parties were aware of that. Do you need
- 13 time to do that, Mr. Dumont?
- 14 ATTORNEY DUMONT: Yes, I do.
- 15 HEARING OFFICER TOUSLEY: When, would you --
- 16 would you like to do that over lunch, or would you like
- to take another break after Mr. Godfrey?
- 18 ATTORNEY DUMONT: I think I would appreciate
- 19 another break after Mr. Godfrey.
- 20 HEARING OFFICER TOUSLEY: Okay. Well, I
- 21 mean, I can make lunch longer.
- 22 ATTORNEY DUMONT: Either way, either way.
- 23 I'll have lunch and a break after Mr. Godfrey, whatever
- 24 works best.
- 25 HEARING OFFICER TOUSLEY: Okay. Why don't we

1 go ahead then and take an hour for lunch and come back

- 2 at 1:00 o'clock?
- 3 ATTORNEY DUMONT: Thank you.
- 4 HEARING OFFICER TOUSLEY: Very well. We're
- 5 adjourned until 1:00 o'clock. Thank you, folks.
- 6 (A recess was taken from 11:57 a.m. to 1:00 p.m.)
- 7 HEARING OFFICER TOUSLEY: Good afternoon,
- 8 everyone. I just wanted to -- I was looking at my
- 9 script that I originally read the first day, and I
- 10 wanted to reread a part of it in the hopes that I had
- 11 actually read it before, because I'm uncertain whether
- 12 I read it before. In particular, this is some other
- 13 business.
- 14 Basically, the parties have stipulated to the
- admission of some of the prefiled testimony and
- 16 exhibits as identified in list format. That has been
- 17 admitted as Exhibit Joint 1. So everything in Exhibit
- 18 Joint 1 is admitted. All items on that list as having
- been stipulated to are admitted into the record.
- 20 As for the cross exhibits, as the parties have
- 21 done, they've uploaded those into ePUC, and admission
- of those cross exhibits has been sought throughout the
- 23 proceeding. So I wanted to make sure that that
- 24 language was in the record, because I wasn't sure if
- 25 I'd said it the first day or not.

```
I see Mr. Godfrey there. Mr. Dumont, are you
```

- prepared to cross-examine Mr. Godfrey?
- 3 ATTORNEY DUMONT: I'll do my best.
- 4 HEARING OFFICER TOUSLEY: Okay. Good
- 5 afternoon, Mr. Godfrey. Thank you for making yourself
- 6 available today. If you could raise your right hand.
- JOHN GODFREY,
- 8 duly sworn to tell the truth, testifies as follows:
- 9 MR. GODFREY: Yes.
- 10 HEARING OFFICER TOUSLEY: Mr. McClain?
- 11 ATTORNEY McCLAIN: Thank you, Mr. Tousley.
- 12 Thank you for the clarification regarding the, the
- 13 prefiled testimony and our Joint Exhibit 1. On that
- joint exhibit, Mr. Dumont reserved his right to object
- to Mr. Godfrey's testimony, and I, just for the record,
- we move to reconsider that. I think it's all clear,
- but, to the extent required, I'd move the portions of
- 18 his testimony and exhibits that have not been stricken
- 19 by the hearing officer into evidence.
- 20 HEARING OFFICER TOUSLEY: Okay. So,
- 21 effectively, I think what you're saying is that, in my
- 22 ruling, I determined that Mr. Godfrey would be made
- 23 available to address his testimony inasmuch as it
- related to the Palmers', the rebuttal to Mr. Liebert's
- 25 testimony and the Palmers' testimony on project

- 1 oversight and inspection, but not Mr. Godfrey's
- 2 testimony as it related to Mr. Byrd or Mr. Byrd's
- 3 report. So, effectively, I'm looking at Mr. Godfrey's
- 4 prefiled testimony now. So that means that the --
- 5 excuse me. That means that pages, pages from Page 5
- 6 Line 8 through --
- 7 ATTORNEY McCLAIN: Right.
- 8 HEARING OFFICER TOUSLEY: -- Page 9, Line 2,
- 9 will not be entered into evidence.
- 10 ATTORNEY McCLAIN: That's my understanding,
- 11 and, and, to the extent it's not already clear, we'd
- 12 move the remainder of the evidence and his testimony
- into evidence and, of course, not, not the portion that
- 14 you have ordered stricken.
- 15 HEARING OFFICER TOUSLEY: Is there any
- 16 objection? Department?
- 17 ATTORNEY GUZMAN: No objection from the
- 18 Department. Thank you.
- 19 HEARING OFFICER TOUSLEY: ANR?
- 20 ATTORNEY MILLER: No objection from the
- 21 Agency. Thank you.
- 22 HEARING OFFICER TOUSLEY: Mr. Dumont?
- 23 ATTORNEY DUMONT: Only the objections that
- 24 you've already ruled on.
- 25 HEARING OFFICER TOUSLEY: Okay, thank you.

- 1 So Mr. Godfrey's testimony, with the exception of that
- 2 section I just noted that is not being admitted into
- 3 evidence are available to serve as evidence. Mr.
- 4 McClain, could you introduce your witness, please?
- 5 <u>DIRECT EXAMINATION BY ATTORNEY McCLAIN</u>
- 6 Q. Yeah. Thank you, Mr. Tousley. Good afternoon,
- 7 Mr. Godfrey.
- 8 A. Good afternoon, sir.
- 9 Q. As you just heard, we have admitted, the hearing
- 10 officer has admitted your, your prefiled rebuttal
- 11 testimony in this case into evidence, with the
- 12 exception of the portions of your testimony identified
- by the hearing officer, and I'm going to make you
- 14 available for cross-examination on the remainder of
- 15 your testimony. Is that clear?
- 16 A. Understood, yes.
- 17 Q. Okay. Please state your full name for the record.
- 18 A. John F. Godfrey.
- 19 Q. And would you just tell us what your occupation
- and title is currently?
- 21 A. I am the Senior Principal Consultant for the
- 22 Integrity Solutions Section within the Pipeline
- 23 Services Group of DNV GL USA, Incorporated.
- 24 ATTORNEY McCLAIN: Thank you. Mr. Tousley,
- 25 unless there's any other background you'd like me to

- 1 cover with him, I'll make him available for
- 2 cross-examination.
- 3 HEARING OFFICER TOUSLEY: Thank you, Mr.
- 4 McClain. Mr. Dumont, he's your witness.
- 5 <u>CROSS-EXAMINATION BY ATTORNEY DUMONT</u>
- 6 Q. How are you today, Mr. Godfrey?
- 7 A. I'm good, sir. How about yourself?
- 8 Q. Good. Are you still in Wyoming?
- 9 A. No, sir. I am in Oklahoma.
- 10 Q. In Oklahoma? Am I correct that, when you wrote
- 11 the prefiled testimony in this matter, you had not read
- the Commission's final order in Docket 7970?
- 13 A. You're correct.
- 14 Q. Am I correct that you did not read any of the
- prefiled testimony filed in Docket 7970?
- 16 A. I don't believe so. I read the prefiled testimony
- filed in this case that was provided by counsel. I am
- 18 not sure if any of that prefiled testimony was in that
- 19 docket.
- 20 Q. Thank you. In preparing your prefiled testimony,
- 21 did you read Specification 312333 that was written by
- 22 CHA?
- 23 A. I can't recall specifically if I read the whole
- 24 specification. I have seen the specification over the
- 25 last two days during this hearing, at least portions of

- 1 it, but I can't recall if I read the entire
- 2 specification.
- 3 Q. When you prepared your prefiled testimony, had you
- 4 seen any of Specification 312333?
- 5 A. I do not believe so.
- 6 Q. Okay. In your prefiled testimony, which I will
- 7 try and call up -- do I have the ability to share the
- 8 screen?
- 9 MS. BISHOP: Mr. Dumont, you are the
- 10 presenter. You should be able to click on the circle
- on the bottom of your screen.
- 12 BY ATTORNEY DUMONT:
- 13 Q. Good, thank you. Okay. So I've turned to Page 12
- of your prefiled testimony. Are you able to see that?
- 15 A. Yes, sir.
- 16 Q. On this page and elsewhere, you state the general
- 17 proposition that inspections are intended to find and
- 18 record nonconformances; is that right?
- 19 A. Yes, that's correct.
- 20 Q. I'm going to show you -- let's see. There we go.
- 21 This is Intervenor's Cross Exhibit 1, Page 252. This
- is an HDD daily inspection report. So let's go to 25,
- 23 go to the next page, 254. There we go. Okay. This is
- .pdf 254 from Exhibit 1, "Main Line Daily Inspection
- 25 Report". Have you seen one of these before?

- 1 A. Yes, I have.
- 2 Q. I'm not asking whether you've seen this particular
- 3 one, but you've seen this, the main line, reports of
- 4 this nature in the ANGP case, correct?
- 5 A. Yes, exactly right.
- 6 Q. And do you agree that, on these inspection
- 7 reports, the inspector was called to affirmatively
- 8 write in information about something that was
- 9 happening, not just to record nonconformities?
- 10 A. Could you scroll through the entire report,
- 11 please? See it in its entirety?
- 12 Q. I'll go down to the bottom of the first page.
- 13 Take a look at that. When you're done, I'll scroll to
- 14 the next page.
- 15 A. Okay. I'm finished with that page.
- 16 Q. Well, there's a little bit more on the bottom I
- 17 didn't see.
- 18 A. Okay.
- 19 Q. I'm going to 255. 255 is a different report, so
- it's a one-page report.
- 21 A. Okay. And very similar.
- 22 Q. Yeah. Back to where we started on 254, do you see
- 23 that the report called on the inspector to write in the
- 24 distance, the station numbers of where an activity
- 25 started and where it stopped, and the total footage for

- 1 that date and the total footage up to that date? See
- 2 that?
- 3 A. Yes, I do.
- 4 Q. And on this particular inspection report, the
- 5 inspector wrote in lowering-in went from a certain
- 6 station to another station. The inspector wrote in the
- 7 number of feet that day. The inspector wrote in the
- 8 total number of feet, and then for padding the
- 9 inspector wrote in the station number of the starting
- 10 point, the station number of the ending point, the
- 11 total footage that day, and the total footage to date.
- 12 And then backfill, the inspector wrote in the starting
- point for the backfill, the ending point for the
- 14 backfill, total footage for the backfill that day, and
- total footage to date, correct?
- 16 A. Correct.
- 17 Q. And do you agree that, if an inspection report
- showed no entries in the padding line, padding row, no
- 19 starting point for padding, no ending point for
- 20 padding, no footage for padding, it would be reasonable
- 21 to infer that no padding was placed beneath the
- 22 pipeline?
- 23 A. No, no, I disagree with that. It would be
- 24 reasonable to say that no padding activities occurred
- on that day. It's not to say that no padding was

- 1 placed below the pipe. You also have to understand the
- 2 other purpose for these inspection reports.
- 3 Construction contracts are generally set up on a
- 4 progress payment sort of a criteria where the
- 5 construction contractor is paid at certain intervals
- 6 based on the progress made to date. In addition, this
- 7 information is sent back to the project management team
- 8 for scheduling, tracking, and allocation of resources.
- 9 It's extremely common on all of the jobs I've been
- on to see inspection reports that say, from this
- 11 location to that location for a daily footage of this,
- 12 we completed these tasks for a cumulative footage of
- this number, and, as I said, that's to facilitate
- 14 contract management, scheduling and allocation of
- 15 resources during construction.
- 16 So the absence of any sort of entry on that line
- would simply mean to me that that activity did not
- 18 occur that day. For example, welding tie-in, for this
- inspector in his report for the sites he was
- 20 responsible for, there was no welding tie-in on that
- 21 particular day, or the number of welds would have been
- 22 noted.
- 23 Q. Mr. Godfrey, on this example there's padding
- 24 starting at Station 301 plus 00, and, I'm sorry,
- 25 there's lowering-in starting at 301.00 and ending at

- 1 298 plus 00, and the padding starts at the same station
- 2 number, 301 plus 00, and ends at 29 plus 00. Doesn't
- 3 that indicate to you that the padding was put down when
- 4 the pipe was lowered in?
- 5 A. It would indicate to me that the padding and
- 6 lowering-in were done at the same time through that
- 7 section, yes.
- 8 Q. So, if one were to examine a year's worth of these
- 9 reports and find very few which wrote down padding from
- 10 a certain station to another station, would that
- indicate to you that padding was not being used beneath
- 12 the pipeline?
- 13 A. Could you rephrase that question, please?
- 14 Q. Sure. We're just looking at one day here.
- 15 A. Right.
- 16 Q. If one were to look at all of the inspection
- 17 reports for a given year and see that, on very few days
- were starting points and ending points for padding
- 19 written in, what would you infer from that?
- 20 A. I would have to look at all of the reports in
- 21 context to be able to make any inference at all. I
- 22 mean, this is, this is typical of what I see in
- 23 construction practices. I'm not familiar with all the
- 24 inspection reports for this project.
- 25 Q. Okay.

- 1 ATTORNEY McCLAIN: Jim, can you remind me
- what cross exhibit we're looking at? Sorry to
- 3 interrupt.
- 4 ATTORNEY DUMONT: Cross Exhibit 1.
- 5 ATTORNEY McCLAIN: Okay, thank you. What
- 6 page are you on? My recollection is that it's
- 7 gigantic.
- 8 ATTORNEY DUMONT: 254.
- 9 ATTORNEY McCLAIN: Thank you.
- 10 BY ATTORNEY DUMONT:
- 11 Q. Okay. Let's go -- Mr. Godfrey, do you agree with
- 12 me that there is no American Petroleum Institute
- 13 recommended practice or standard governing inspections
- when constructing a pipeline?
- 15 A. I'm sorry. Could you repeat that, please?
- 16 Q. Sure. Do you agree that there is no American
- 17 Petroleum Institute recommended practice or standard
- 18 governing inspection when constructing a pipeline, a
- 19 natural gas pipeline?
- 20 A. I'm sorry. There is an API construction inspector
- 21 qualification program. I can't recall if that's
- incorporated into a standard or if it's an RP, but
- inspectors for construction can be qualified through
- 24 API.
- 25 Q. Do you remember -- I've placed up on the screen

- 1 your deposition. Do you remember you and I had a
- 2 deposition a week or two ago?
- 3 A. Yes.
- 4 Q. And I asked you, "To your knowledge, are there any
- 5 API standards in effect today, not recommended
- 6 practices, but standards, that govern inspection during
- 7 construction of a natural gas pipeline", and did you
- 8 answer, "I don't recall at this time"?
- 9 A. That is on Line 2 of Page 35, yes.
- 10 Q. So, today, you recall that there might be
- 11 something?
- 12 A. Well, yes. I mean, obviously, going through and
- looking at the errata sheet and my deposition and
- 14 rereading my deposition, it caused me to go back and
- 15 refresh my memory and my recollection.
- 16 Q. Did you complete the errata sheet?
- 17 A. Yes, I did.
- 18 Q. When did you provide that to me?
- 19 ATTORNEY McCLAIN: I don't think I've
- 20 forwarded that to you yet, Jim, no. I think there's
- 21 maybe a typo or two on it. Maybe there's -- I think
- 22 that's it.
- 23 ATTORNEY DUMONT: Mr. Tousley, I think we
- 24 need to take a break and I need to see the errata sheet
- 25 before going any further. I hate to do this.

- 1 ATTORNEY McCLAIN: That's fine. I think it
- 2 will just take a second. I think there's one typo or
- 3 two. No. I'll look at it and forward it to you, Jim.
- 4 If you want to take a break to look at it, it's fine
- 5 with me.
- 6 HEARING OFFICER TOUSLEY: It's now 20 minutes
- 7 after 1:00. Let's come back at 1:30, but, if you need
- 8 more time, let me know, and I'll be -- let me know at
- 9 1:30.
- 10 ATTORNEY DUMONT: Okay, thank you.
- 11 (A recess was taken from 1:20 p.m. to 1:30 p.m.)
- 12 HEARING OFFICER TOUSLEY: Okay. So we're
- 13 resuming, and it's my understanding that Mr. Dumont and
- 14 Mr. McClain have been able to resolve their concern
- with regards to the errata; is that correct?
- 16 ATTORNEY DUMONT: Yes. Mr. McClain emailed
- 17 that to me, and I read it. Hopefully, I won't have to
- 18 make it an exhibit. If we need to, we will.
- 19 HEARING OFFICER TOUSLEY: Okay. Are you
- ready to proceed, Mr. Dumont?
- 21 ATTORNEY DUMONT: Yes.
- 22 HEARING OFFICER TOUSLEY: Very well, you may
- 23 proceed.
- 24 BY ATTORNEY DUMONT:
- 25 Q. Mr. Godfrey, Mr. McClain just sent me your errata

- 1 sheet. Am I correct you made no correction to the line
- 2 we've been talking about, the answer you gave, "No,
- 3 that I'm not aware of", Not that I'm aware of, no"?
- 4 A. That was not on my errata sheet; you're correct.
- 5 But are you referring to Page 35, Line 5?
- 6 Q. Line 2. I'm sorry. "I don't recall at this
- 7 time." I was asking the wrong thing. "I don't recall
- 8 at this time." Yes. You made no change to, "I don't
- 9 recall at this time"?
- 10 A. No, I did not.
- 11 Q. So, going up to the question, the question was
- 12 about standards today. Let me ask you about standards
- in 2014. Were there any standards issued by the
- 14 American Petroleum Institute or any other
- 15 standard-issuing group that governed inspections during
- 16 the construction of a natural gas pipeline in 2014?
- 17 A. Well, there would have been many, and I can't
- 18 recall all of them off the top of my head, but you have
- 19 American Welding Society for welding inspection. You
- 20 have ASNT for nondestructive examination and
- 21 inspection. You would also have various NACE standards
- 22 around coating inspection, coating repairs. There
- 23 would be a number of different standard bodies that
- 24 would have standards applicable to gas pipeline
- 25 construction.

- 1 Q. Thank you for that clarification. With regard to
- 2 backfilling of trench, lowering the pipe in, padding
- 3 underneath the trench, compaction of backfill, testing
- 4 of compaction, are there any state or federal standards
- 5 or industry, industry standards -- I'm asking a broad
- 6 question -- state or federal or industry standards in
- 7 2014?
- 8 A. I believe that those items are covered in ASME
- 9 B31.8 under the construction section. They'd also be
- 10 covered in 49 CFR Part 192, federal regulations for gas
- 11 pipelines, gas transmission pipelines.
- 12 Q. So there were no American Petroleum Institute
- 13 recommended practices or standards?
- 14 A. I just don't recall if there were any in '14
- 15 specific to those areas.
- 16 Q. Am I correct that, in 2014, there were no state or
- federal standards for qualifications of personnel
- 18 involved in quality assurance during pipeline
- 19 construction, except for welders?
- 20 A. I'm not familiar with that in 2014. I, I just
- 21 don't know, not for any state, or all states, I should
- 22 say.
- 23 O. How about federal?
- 24 A. I cannot recall when the federal regulations
- 25 around -- and did you, were you specific when you asked

- 1 about welder qualification?
- 2 Q. I'm saying there were no standards for
- 3 qualifications other than for welders.
- 4 A. In 2014? I can't recall at what time the various
- 5 rules were changed and when standards were promulgated
- 6 six years ago. I just don't recall which ones were in
- 7 place at that time.
- 8 Q. Okay. I put your deposition Page 88 up on the
- 9 screen, and I asked you on Line 1, "As of 2014, do you
- 10 agree that federal regulations did not require
- 11 qualified personnel to do work on new pipeline
- 12 construction?" And you answered there were a few
- 13 exceptions, the operator qualification rule and
- 14 welders.
- 15 A. No, I actually state that there were a few
- 16 exceptions.
- 17 Q. Yes.
- 18 A. Now, the operator qualification rule did not, in
- 19 2014, and, to my knowledge, today, does not extend into
- 20 new construction. It's focused on facilities, well,
- 21 operation and maintenance of pipeline facilities. New
- 22 construction is specifically excluded. There are,
- 23 however, certain other requirements in the regulations
- 24 that apply to qualification of personnel performing the
- 25 tasks or inspecting the tasks, and I believe I covered

- 1 that beginning on Line 8.
- 2 Q. Welders?
- 3 A. There are certain requirements in the regulation
- 4 for certain construction activities to require
- 5 qualified people.
- 6 Q. And we discussed those, welders being the one that
- 7 came to your mind at the time?
- 8 A. Yeah, welding and certain nondestructive
- 9 examination, those were the ones off the top of my
- 10 head, and those were examples.
- 11 Q. All right. So, other than welders and
- 12 nondestructive examiners, were there federal standards,
- were there standards and federal regulations governing
- 14 qualifications for persons involved in constructing new
- 15 pipeline, new gas pipeline?
- 16 A. I can't quote every section of the federal
- 17 regulation off the top of my head. I will say that,
- under the cathodic protection section, there's
- 19 requirements for qualified personnel, and, if that's
- 20 involved in construction, that would apply. I, I just
- 21 don't recall all the various sections of the, the
- federal regulations that would apply to which people
- are qualified or have to be qualified and which ones
- 24 are not covered.
- 25 Q. So you've mentioned the operator qualification

- 1 rule. Tell us what that is.
- 2 A. Operator qualification rule was passed to, to
- 3 provide a uniform, well, actually, to require operators
- 4 to qualify their personnel for operations and
- 5 maintenance tasks. Those are called covered tasks.
- 6 And it's a performance-based regulation. The operators
- 7 are to establish the covered tasks for their operation,
- 8 and they're to establish a qualification procedure and
- 9 requalification procedure for the people that perform
- 10 those tasks.
- It's a, it's a fairly involved rule. It's been
- 12 out for a number of years now. I believe it started
- 13 around 1999, but it generally covers operations and
- 14 maintenance activities such as turning valves, starting
- and stopping compressors or pumps and performing
- maintenance on existing pipelines. It does not apply
- 17 to new construction.
- 18 Q. So, if, if you are a pipeline operator and you
- want to repair an existing pipeline, your personnel
- 20 have to meet the operator qualification rule, correct?
- 21 A. That is correct.
- 22 Q. But, if you're a pipeline operator and you're
- 23 constructing a new pipeline, your personnel do not have
- 24 to satisfy the operator qualification rule, correct?
- 25 A. That is correct, with, again, the world is full of

- 1 exceptions. Unless the operator commits to following
- 2 the OQ rule during construction as part of a special
- 3 permit or as part of some other action that they've,
- 4 they've agreed to take with PHMSA, or unless it's
- 5 required under a more prescriptive state requirement.
- 6 Q. Thank you. Am I correct that the prefiled
- 7 testimony that you prepared was not intended to
- 8 evaluate the correctness of Mr. Byrd's conclusions or
- 9 his observations?
- 10 A. I believe the entire section in my prefiled
- 11 testimony regarding Mr. Byrd has been struck, sir.
- 12 Q. No, it hasn't, just part of it, not this part.
- 13 A. I'm sorry. Could you refer me to what part of my
- 14 testimony you're referring to then?
- 15 ATTORNEY McCLAIN: Mr. Tousley, I mean, I'm
- 16 happy for my witness to testify on the full scope of
- 17 his testimony, but, I mean, I believe your order is
- 18 that his testimony about Mr. Byrd, the entire section
- 19 that he cited is struck. I'm happy to go with that --
- 20 HEARING OFFICER TOUSLEY: That's correct.
- 21 ATTORNEY McCLAIN: -- ask him questions. I
- 22 also think --
- 23 HEARING OFFICER TOUSLEY: Okay. You made
- that point. You're opening a door that I closed.
- 25 ATTORNEY DUMONT: All right. I

- 1 misunderstood. I take it back. I withdraw that.
- 2 ATTORNEY McCLAIN: Thank you.
- 3 BY ATTORNEY DUMONT:
- 4 Q. Am I correct that your testimony is not addressing
- 5 whether the pipeline is safe? You have drawn no
- 6 conclusions about whether the pipeline is safe; is that
- 7 right?
- 8 A. In general, that's correct, yes.
- 9 Q. I've put up on the screen Page 61 of the
- deposition, and I apologize for my prior question.
- 11 That's, I'm guilty of following my notes and not
- 12 bringing them up-to-date. I apologize.
- On Page 61 of your deposition, did I ask you,
- "You're being careful in limiting your testimony. You
- are not opining about the safety of the pipeline?"
- 16 There was an objection. Then you answered, "That's
- 17 correct"?
- 18 ATTORNEY McCLAIN: Again, excuse me. Again,
- 19 Mr. Dumont and Mr. Tousley, this is a discussion about
- 20 Mr. Byrd's report, and I'm happy for this witness's
- 21 testimony on Mr. Byrd's report and his assessment of
- 22 the methodology that Mr. Byrd used and his assessment
- of some of the investigative processes that Mr. Byrd
- 24 used. I have moved that into evidence, and it's been
- 25 stricken from evidence, and I'm happy to reverse that,

```
1 but it does not make sense to cross-examine a witness
```

- on testimony that's been stricken. It, and so, again,
- 3 that's what this deposition piece is about, and that's,
- 4 that's what the question is about. So I'm at a loss as
- 5 to how it makes sense to cross-examine him when he --
- 6 HEARING OFFICER TOUSLEY: Okay, okay. Mr.
- 7 Dumont, where precisely in the deposition are you
- 8 referring to?
- 9 ATTORNEY DUMONT: That was Page 61, Lines 5
- 10 through 13.
- 11 HEARING OFFICER TOUSLEY: Okay.
- 12 ATTORNEY McCLAIN: Which, which discusses his
- 13 review of Mr. Byrd's report and his investigative
- 14 process. That's the question, and that's what the
- 15 question is about, and that's what his answer is about.
- 16 ATTORNEY DUMONT: But my question was not
- 17 really about Mr. Byrd's view. I was, wanted to make
- 18 the record clear he was not giving an opinion about the
- safety of the pipeline, that he was only discussing
- 20 with respect to Mr. Byrd's view.
- 21 ATTORNEY McCLAIN: And I quess I would move
- for the remainder of Mr. Godfrey's testimony to be
- 23 admitted in evidence if we're going to continue to ask
- 24 him questions about that portion of his testimony.
- 25 ATTORNEY DUMONT: Well, if you're willing --

- 1 HEARING OFFICER TOUSLEY: I'm going to grant
- the objection or rule, and, and you're, you're moving
- 3 closely into Mr. Godfrey's rebuttal prefiled testimony
- 4 related to Mr. Byrd, which has been excluded.
- 5 ATTORNEY DUMONT: Okay. Well, then that
- 6 shortens this up. I have no further questions for the
- 7 Witness.
- 8 HEARING OFFICER TOUSLEY: Okay. Do any of
- 9 the other parties have questions? Department?
- 10 ATTORNEY GUZMAN: No questions for Mr.
- 11 Godfrey. Thank you.
- 12 HEARING OFFICER TOUSLEY: Mr. Miller?
- 13 ATTORNEY MILLER: The Agency has no questions
- 14 for Mr. Godfrey. Thank you.
- 15 HEARING OFFICER TOUSLEY: Mr. McClain, do you
- have questions in light of the questions and answers
- 17 Mr. Godfrey has, questions that have been asked of Mr.
- 18 Godfrey that he's answered?
- 19 ATTORNEY McCLAIN: Just one follow-up
- 20 question.
- 21 HEARING OFFICER TOUSLEY: Sure.
- 22 <u>REDIRECT EXAMINATION BY ATTORNEY McCLAIN</u>
- 23 Q. Mr. Godfrey, you were asked whether you'd reviewed
- 24 Specification, Specification 312333. Do you recall
- 25 that question?

- 1 A. Yes, I do.
- 2 Q. To the extent that that specification is cited or
- 3 portions of it are cited in Mr. Byrd's report, have you
- 4 reviewed those provisions of that specification?
- 5 A. Yes, I did.
- 6 ATTORNEY McCLAIN: Okay. That's all I have.
- 7 Thank you. Oh, that's, that's my only question, Mr.
- 8 Tousley.
- 9 HEARING OFFICER TOUSLEY: Okay. Mr. Dumont,
- 10 do you have any question in response to Mr. McClain's
- 11 question?
- 12 ATTORNEY DUMONT: I'm sorry. I didn't catch
- 13 the question. I was looking at my notes. I apologize.
- 14 ATTORNEY McCLAIN: He's not accustomed to
- 15 listening to me when I'm --
- 16 ATTORNEY DUMONT: What was the question?
- 17 HEARING OFFICER TOUSLEY: Sunnie, if you
- 18 could read back the question and the answer, please.
- 19 (Question read by the reporter:
- 20 "Q. To the extent that that
- 21 specification is cited or portions of it are cited
- in Mr. Byrd's report, have you reviewed those
- provisions of that specification?
- "A. Yes, I did.")
- 25 ATTORNEY DUMONT: Yes, I heard that. Oh, I

- 1 have no follow-up questions to that. I'm sorry. No.
- 2 ATTORNEY McCLAIN: That's the only question.
- 3 HEARING OFFICER TOUSLEY: Okay, thank you.
- 4 ATTORNEY DUMONT: I have no follow-up
- 5 questions.
- 6 HEARING OFFICER TOUSLEY: All right. I'm
- 7 going to take it, then, that there are no more
- 8 questions for Mr. Godfrey. Mr. Godfrey, I want to
- 9 thank you for your testimony. You're excused.
- 10 MR. GODFREY: Thank you, sir.
- 11 ATTORNEY McCLAIN: Thank you, Mr. Godfrey.
- 12 HEARING OFFICER TOUSLEY: Okay. Now we need
- 13 to talk a little bit about Mr. Liebert's testimony and
- 14 the potential for surrebuttal direct examination. Mr.
- Dumont, precisely what testimony of Mr. Byrd do you
- 16 seek to rebut?
- 17 ATTORNEY DUMONT: I've looked this over the
- 18 break, thank you, and what I've, I sought to rebut was
- 19 Mr. Byrd's testimony that went beyond his report. His
- 20 report said at Page 61 that corrosion engineers are not
- 21 licensed in Vermont, and that's why this wasn't signed,
- 22 and, in his answers to cross-examination, he said, in
- 23 his career outside of Vermont, he's never seen a
- 24 licensed professional engineer signing corrosion
- 25 reports either. So that was the new element that I

- 1 wanted Mr. Liebert to respond to.
- 2 So I went back. Over the lunch break, I went back
- 3 and looked at the rebuttal testimony that we submitted
- 4 on behalf of Mr. Liebert and looked at it. I, it
- 5 probably does cover this on Page 2, the top half of the
- 6 page. He does, Mr. Liebert has already said that,
- 7 typically, AC mitigation plans are sealed and signed by
- 8 electrical engineers and cathodic protection plans are
- 9 sealed and signed by mechanical, chemical, or
- 10 metallurgical engineers. Mr. Liebert did not restrict
- 11 his prefiled rebuttal to just what's in Vermont. So I
- don't want to mislead the hearing officer in that
- 13 sense. He did already respond.
- 14 HEARING OFFICER TOUSLEY: Okay. I
- 15 understand. I understand. So, so then is it correct
- 16 to assume that you don't want to bring Mr. Liebert in
- 17 to address this issue?
- 18 ATTORNEY DUMONT: Well, I do want to bring
- 19 him in, but I have to be candid. To an extent, he has
- 20 already respond to what Mr. Byrd said.
- 21 HEARING OFFICER TOUSLEY: Okay. Then I'm
- 22 going to deny your request.
- 23 ATTORNEY DUMONT: Okay.
- 24 HEARING OFFICER TOUSLEY: With that, I
- 25 believe we've finished with all of our potential

```
1 witnesses; is that correct? Department?
```

- 2 ATTORNEY GUZMAN: Yes, that's correct.
- 3 HEARING OFFICER TOUSLEY: ANR, do you agree?
- 4 ATTORNEY MILLER: ANR agrees.
- 5 HEARING OFFICER TOUSLEY: Mr. Dumont?
- 6 ATTORNEY DUMONT: Yes.
- 7 HEARING OFFICER TOUSLEY: Mr. McClain?
- 8 ATTORNEY McCLAIN: I agree, yeah.
- 9 HEARING OFFICER TOUSLEY: Okay. Then we're
- 10 finished with the principal purpose of the, of the
- 11 evidentiary hearing. When, when had you anticipated
- 12 filing? Have you talked about when you wanted to file
- initial briefs? Go ahead, Mr. McClain.
- 14 ATTORNEY McCLAIN: I, I have not had a chance
- to reach out to, to the other parties on this subject,
- and the current scheduling order already contemplates
- deadlines for briefs, and I apologize. It's just been
- a busy week, I guess, but, if, if others would, would
- 19 be amenable to it, we currently have a two-week
- deadline to file initial briefs followed by a one-week
- 21 deadline to file replies, and I might just request a
- 22 more humane schedule of three weeks for the initial one
- and a two-week one for the reply, if there's no
- 24 objection to that.
- 25 I just, I, I think, in light of the fact that we

- 1 have three days of hearing transcript for Sunnie to, to
- 2 finalize, which I would request we could have that
- 3 expedited, if possible, I don't know. Two weeks just
- 4 seems awful quick for me. And so it's a humble
- 5 request. If everyone would, would abide by it, I'd
- 6 appreciate the opportunity to take three weeks with the
- 7 initial brief and two weeks with the reply.
- 8 HEARING OFFICER TOUSLEY: Mr. McClain, did
- 9 you plan to file proposed findings with your brief?
- 10 ATTORNEY McCLAIN: I, I had planned that for
- 11 -- I had planned on the normal practice, I suppose, Mr.
- 12 Tousley, which would be to include a proposal. We
- would include proposed findings, as well as arguments
- on the issues that are germane to the case. Yeah. I,
- our proposed findings would be submitted in that
- 16 initial filing, and, and then we would, we would, of
- 17 course, respond to whatever is filed in the, in the
- 18 reply brief.
- 19 HEARING OFFICER TOUSLEY: Okay. Do other
- 20 parties have an objection to three weeks for the first
- 21 set of initial briefing, which would include any
- filings of proposed findings? Mr. Porter?
- 23 ATTORNEY PORTER: If I could, thank you, Mr.
- 24 Tousley. If I could just ask one question. The
- 25 Department is currently in the process of implementing

- 1 various Covid-related relief programs from the
- 2 legislature from this past session. Would, would four
- 3 weeks just be outrageous to everyone? Eric, as are
- 4 others, are involved in some of these programs, and we
- 5 can do three weeks if we have to, but I might ask for
- 6 four weeks.
- 7 HEARING OFFICER TOUSLEY: I'm not opposed to
- 8 four weeks, Mr. Porter. We've been at this since, for
- 9 three years now. You know, waiting another week or two
- 10 to make the product better would be a good idea, unless
- 11 there's some reason we should go faster.
- 12 ATTORNEY PORTER: Thank you.
- HEARING OFFICER TOUSLEY: Mr. Dumont?
- 14 ATTORNEY DUMONT: Four weeks is fine.
- 15 HEARING OFFICER TOUSLEY: Mr. Miller?
- 16 ATTORNEY MILLER: The Agency has no objection
- 17 to four weeks for the response brief. Would that still
- 18 be two --
- 19 HEARING OFFICER TOUSLEY: That would be two
- 20 weeks later.
- 21 ATTORNEY MILLER: Very good. Thank you.
- HEARING OFFICER TOUSLEY: Sure. Go ahead.
- 23 ATTORNEY McCLAIN: And so, just for
- 24 clarification, is, are we talking October 1st, which is
- 25 four weeks from today, or October 2nd, which is the

1	Friday four weeks from tomorrow?
2	HEARING OFFICER TOUSLEY: October 2nd.
3	ATTORNEY McCLAIN: October 2nd is the
4	deadline for initial briefs? Thank you.
5	HEARING OFFICER TOUSLEY: Yes. And then the
6	reply briefs would be due October 16th, two weeks after
7	that.
8	ATTORNEY McCLAIN: Thank you very much.
9	HEARING OFFICER TOUSLEY: Okay. Do we have
10	any other matters to take up before we adjourn? I
11	didn't see any hands raised. Yes?
12	ATTORNEY DUMONT: I, I want to thank you for
13	your attention and your patience with me.
14	HEARING OFFICER TOUSLEY: Oh, absolutely.
15	There's no, no issues. Thank you all for your
16	attention to me and patience as well. This is a, a new
17	format, and it's, it's challenging, especially over an
18	extended period. With that, this hearing is adjourned.
19	Thank you all, and have a nice weekend.
20	
21	
22	(Whereupon at 1:52 p.m. the hearing was adjourned.)
23	
24	
25	

1	<u>CERTIFICATE</u>
2	I, Sunnie Donath, RPR, do hereby certify that
3	I recorded by stenographic means the Evidentiary
4	Hearing Re: Investigation pursuant to 30 V.S.A.
5	Sections 30 and 209 regarding the alleged failure of
6	Vermont Gas Systems, Inc. to comply with the
7	certificate of public good in Docket 7970 by burying
8	the pipeline at less than required depth in New Haven,
9	Vermont, on September 3, 2020, beginning at 9:30 a.m.
10	I further certify that the foregoing testimony was
11	taken by me stenographically and thereafter reduced to
12	typewriting and the foregoing 114 pages are a
13	transcript of the stenographic notes taken by me of the
14	evidence and the proceedings to the best of my ability.
15	I further certify that I am not related to any of
16	the parties thereto or their counsel, and I am in no
17	way interested in the outcome of said cause.
18	Dated at Westminster, Vermont, this 5th day of
19	September, 2020.
20	
21	//Sunnie Donath, RPR
22	
23	
24	
25	